

**DOUGHERTY COUNTY, GEORGIA**  
**FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED**  
**JUNE 30, 2022**

**DOUGHERTY COUNTY, GEORGIA**  
**FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2022**

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**DOUGHERTY COUNTY, GEORGIA**  
**FINANCIAL REPORT**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2022**

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**DOUGHERTY COUNTY, GEORGIA**  
**LIST OF PRINCIPAL OFFICIALS**  
**FOR THE FISCAL YEAR ENDED JUNE 30, 2022**

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**DOUGHERTY COUNTY BOARD OF COMMISSIONERS**

Christopher Cohilas, Chairman

Victor Edwards, Vice Chairman

Ed Newsome

Clinton Johnson

Russell Gray

Gloria Gaines

Anthony Jones

**COUNTY ADMINISTRATOR**

Michael McCoy

**FINANCE DIRECTOR**

Martha B. Hendley

## **FINANCIAL SECTION**



## INDEPENDENT AUDITOR'S REPORT

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**Board of Commissioners  
of Dougherty County, Georgia  
Albany, Georgia**

### **Report on the Audit of the Financial Statements**

#### ***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of **Dougherty County, Georgia** (the "County"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise Dougherty County, Georgia's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the County, as of June 30, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund, Special Services District, and American Rescue Plan Act ("ARPA") Special Revenue Funds for the year then ended in accordance with accounting principles generally accepted in the United States of America ("GAAP").

We did not audit the financial statements of the Dougherty County Health Department, which represent 100% of the assets, net position, and revenues of the discretely presented component unit as of June 30, 2022, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Dougherty County Health Department is based solely on the report of the other auditors.

#### ***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

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We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Schedule of Changes in the County's Net Pension Liability and Related Ratios (pages 58 and 59), the Schedule of County Contributions and the Schedule of Investment Returns (pages 60 – 63), and the Other Post-Employment Benefit ("OPEB") Plan Schedule of Changes in the County's Total OPEB Liability and Related Ratios (page 64) to be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board ("GASB") who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements.

We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis ("MD&A") that accounting principles generally accepted in the United States of American requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the GASB who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.



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**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual nonmajor fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements of the County. The accompanying Schedule of Expenditures of Special Purpose Local Option Sales Tax ("SPLOST") proceeds is presented for purposes of additional analysis as required by the Official Code of Georgia Annotated ("O.C.G.A.") §48-8-121 and is not a required part of the basic financial statements. The accompanying Schedule of Expenditures of Transportation Special Purpose Local Option Sales Tax ("TSPLOST") proceeds is presented for purposes of additional analysis as required by the O.C.G.A. §48-8-269.5 and is not a required part of the basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Combining and Individual Nonmajor Fund Financial Statements, the Schedule of Expenditures of Special Purpose Local Option Sales Tax proceeds, the Schedule of Expenditures of Transportation Special Purpose Local Option Sales Tax proceeds, and the Schedule of Expenditures of Federal Awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated January 23, 2024 on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Dougherty County, Georgia's internal control over financial reporting and compliance.

*Mauldin & Jenkins, LLC*

Macon, Georgia  
January 23, 2024

## **BASIC FINANCIAL STATEMENTS**

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF NET POSITION JUNE 30, 2022

	Primary Government			Component Unit
	Governmental Activities	Business-type Activities	Total	Board of Health
<b>ASSETS</b>				
Cash and cash equivalents	\$ 27,877,016	\$ 3,194,004	\$ 31,071,020	\$ 4,955,546
Investments	56,910,769	19,962,514	76,873,283	-
Taxes receivable	1,306,230	-	1,306,230	-
Accounts receivable	1,495,851	1,002,509	2,498,360	-
Lease receivable	5,422,721	-	5,422,721	-
Internal balances	(1,404,843)	1,404,843	-	-
Due from other governments	4,158,965	-	4,158,965	2,322,852
Prepaid expenses	60,907	-	60,907	-
Inventories	371,498	39,535	411,033	-
Fair value of interest rate swap agreement	52,394	-	52,394	-
Capital assets, non-depreciable	45,622,537	2,351,627	47,974,164	-
Capital assets, depreciable, net of accumulated depreciation	115,328,604	10,385,723	125,714,327	503,924
Right of use assets, net of accumulated amortization	-	-	-	77,033
Net OPEB asset	-	-	-	1,689,888
Total assets	<u>257,202,649</u>	<u>38,340,755</u>	<u>295,543,404</u>	<u>9,549,243</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related items	7,491,787	201,133	7,692,920	4,703,554
OPEB related items	3,105,697	-	3,105,697	664,679
Total deferred outflows of resources	<u>10,597,484</u>	<u>201,133</u>	<u>10,798,617</u>	<u>5,368,233</u>
<b>LIABILITIES</b>				
Accounts payable	2,716,147	140,842	2,856,989	300,413
Retainage payable	6,000	-	6,000	-
Accrued liabilities	3,772,982	-	3,772,982	36,702
Due to other governments	2,130,457	-	2,130,457	10,747
Unearned revenues	10,701,162	-	10,701,162	-
Total OPEB liability, due in more than one year	10,239,872	-	10,239,872	557,420
Compensated absences due within one year	926,456	16,707	943,163	58,827
Compensated absences due in more than one year	2,082,109	34,178	2,116,287	529,441
Closure and post-closure care costs	-	9,579,652	9,579,652	-
Certificates of Participation due in more than one year	474,000	-	474,000	-
Net pension liability, due in more than one year	13,624,862	365,788	13,990,650	5,103,606
Right of use liabilities due within one year	-	-	-	21,865
Right of use liabilities due in more than one year	-	-	-	55,168
Total liabilities	<u>46,674,047</u>	<u>10,137,167</u>	<u>56,811,214</u>	<u>6,674,189</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related items	463,092	12,433	475,525	6,713,855
OPEB related items	5,217,187	-	5,217,187	3,039,629
Accumulated increase in fair value of hedging activities	52,394	-	52,394	-
Lease revenues	5,422,721	-	5,422,721	-
Total deferred inflows of resources	<u>11,155,394</u>	<u>12,433</u>	<u>11,167,827</u>	<u>9,753,484</u>
<b>NET POSITION</b>				
Net investment in capital assets	160,477,141	12,737,350	173,214,491	503,924
Restricted for:				
Juvenile court	89,211	-	89,211	-
Judicial	587,951	-	587,951	-
Public safety	9,427,890	-	9,427,890	-
Public works	225,486	-	225,486	-
Capital outlay	35,855,790	-	35,855,790	-
Special use	-	-	-	3,020,374
Unrestricted	3,307,223	15,654,938	18,962,161	(5,034,495)
Total net position (deficit)	<u>\$ 209,970,692</u>	<u>\$ 28,392,288</u>	<u>\$ 238,362,980</u>	<u>\$ (1,510,197)</u>

The accompanying notes are an integral part of these financial statements.

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>Primary government:</b>				
Governmental activities:				
General government	\$ 23,693,739	\$ 3,352,667	\$ 6,797,934	\$ 548
Judicial	10,238,035	253,095	883,969	1,099
Public safety	36,821,054	6,038,748	604,520	9,823
Public works	8,822,526	551,877	-	28,783
Health and welfare	3,251,279	-	405,786	370
Culture and recreation	3,580,863	114,344	284,979	12,905
Housing and development	869,487	4,643	-	3,284
Interest on long-term debt	13,285	-	-	-
Total governmental activities	<u>87,290,268</u>	<u>10,315,374</u>	<u>8,977,188</u>	<u>56,812</u>
Business-type activities:				
Solid waste	3,576,731	4,130,901	-	-
Total business-type activities	<u>3,576,731</u>	<u>4,130,901</u>	<u>-</u>	<u>-</u>
Total primary government	<u>\$ 90,866,999</u>	<u>\$ 14,446,275</u>	<u>\$ 8,977,188</u>	<u>\$ 56,812</u>
<b>Component unit:</b>				
Board of Health	\$ 18,023,252	\$ 3,628,332	\$ 18,615,787	\$ -
Total component unit	<u>\$ 18,023,252</u>	<u>\$ 3,628,332</u>	<u>\$ 18,615,787</u>	<u>\$ -</u>
General revenues:				
Property taxes				
Sales taxes				
Insurance premium taxes				
Other taxes				
Unrestricted investment earnings				
Transfers				
Gain on the sale of assets				
Total general revenues				
Change in net position				
Net position, beginning of year, as restated				
Net position, end of year				

The accompanying notes are an integral part of these financial statements.

Net (Expense) Revenue and Changes in Net Position			
Governmental Activities	Business-type Activities	Total	Component Unit Board of Health
\$ (13,542,590)	\$ -	\$ (13,542,590)	\$ -
(9,099,872)	-	(9,099,872)	-
(30,167,963)	-	(30,167,963)	-
(8,241,866)	-	(8,241,866)	-
(2,845,123)	-	(2,845,123)	-
(3,168,635)	-	(3,168,635)	-
(861,560)	-	(861,560)	-
(13,285)	-	(13,285)	-
(67,940,894)	-	(67,940,894)	-
-	554,170	554,170	-
-	554,170	554,170	-
(67,940,894)	554,170	(67,386,724)	-
-	-	-	4,220,867
-	-	-	4,220,867
38,330,176	-	38,330,176	-
32,670,390	-	32,670,390	-
1,306,273	-	1,306,273	-
5,602,522	-	5,602,522	-
230,635	54,297	284,932	-
-	-	-	-
-	7,012	7,012	-
78,139,996	61,309	78,201,305	-
10,199,102	615,479	10,814,581	4,220,867
199,771,590	27,776,809	227,548,399	(5,731,064)
\$ 209,970,692	\$ 28,392,288	\$ 238,362,980	\$ (1,510,197)

# DOUGHERTY COUNTY, GEORGIA

## BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2022

	General Fund	Special Services District Fund	ARPA Fund
<b>ASSETS</b>			
Cash and cash equivalents	\$ 4,500,040	\$ 4,609,082	\$ 10,960,735
Investments	12,186,373	3,942,888	-
Taxes receivable	1,189,094	117,136	-
Accounts receivable	1,440,977	27,000	-
Due from other funds	924,667	19,933	-
Due from other governments	821,766	41,082	-
Inventory	371,498	-	-
Prepaid expenses	54,162	-	-
Lease receivable	-	-	-
Total assets	<u>\$ 21,488,577</u>	<u>\$ 8,757,121</u>	<u>\$ 10,960,735</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 1,656,728	\$ 75,659	\$ 259,573
Accrued expenses	1,151,779	-	-
Due to other funds	-	-	-
Due to other governments	65,733	-	-
Retainage payable	-	-	-
Unearned revenue	-	-	10,701,162
Total liabilities	<u>2,874,240</u>	<u>75,659</u>	<u>10,960,735</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unavailable revenue - EMS fees	577,347	-	-
Unavailable revenue - grants	-	-	-
Unavailable revenue - lease	-	-	-
Unavailable revenue - property taxes	895,864	66,098	-
Total deferred inflows of resources	<u>1,473,211</u>	<u>66,098</u>	<u>-</u>
<b>FUND BALANCES</b>			
Nonspendable:			
Inventory	371,498	-	-
Restricted for:			
Drug treatment education	-	-	-
Juvenile court	89,211	-	-
Judicial	-	-	-
Public safety	-	8,615,364	-
Public works	-	-	-
Capital outlay	-	-	-
Committed for:			
Development authority	67,329	-	-
Building maintenance	-	-	-
Parking deck maintenance	-	-	-
Capital outlay	-	-	-
Assigned:			
Budgetary stabilization	2,850,247	-	-
Unassigned (deficit)	13,762,841	-	-
Total fund balances	<u>17,141,126</u>	<u>8,615,364</u>	<u>-</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 21,488,577</u>	<u>\$ 8,757,121</u>	<u>\$ 10,960,735</u>

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.

Other long-term assets are not available to pay for current period expenditures and, therefore, are deferred in the funds.

Deferred outflows of resources are not available to pay for period expenditures and, therefore, are not reported in the governmental funds.

Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.

Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the internal service funds are included in governmental activities.

The net pension liability is not due and payable in the current period and, therefore, is not reported in governmental funds.

The net OPEB obligation is not due and payable in the current period and, therefore, is not reported in governmental funds.

Deferred inflows of resources related to the net difference between expected and actual experience of economic/demographic (gains)/losses are not due and payable in the current period and, therefore, are not reported in the governmental funds.

Net position of governmental activities

The accompanying notes are an integral part of these financial statements.

2016 One Percent Sales Tax Fund	TSPLOST Fund	Nonmajor Governmental Funds	Total
\$ 262,055	\$ 87,844	\$ 2,846,814	\$ 23,266,570
14,602,814	11,565,206	12,709,228	55,006,509
-	-	-	1,306,230
-	-	4,380	1,472,357
-	-	-	944,600
1,661,959	495,374	1,138,784	4,158,965
-	-	-	371,498
-	-	-	54,162
-	-	5,422,721	5,422,721
<u>\$ 16,526,828</u>	<u>\$ 12,148,424</u>	<u>\$ 22,121,927</u>	<u>\$ 92,003,612</u>

\$ 48,232	246,453	\$ 247,026	\$ 2,533,671
-	-	-	1,151,779
-	114,814	1,066,122	1,180,936
2,063,434	-	1,290	2,130,457
-	-	6,000	6,000
-	-	-	10,701,162
<u>2,111,666</u>	<u>361,267</u>	<u>1,320,438</u>	<u>17,704,005</u>

-	-	-	577,347
-	-	664,970	664,970
-	-	5,422,721	5,422,721
-	-	-	961,962
-	-	6,087,691	7,627,000

-	-	-	371,498
-	-	-	-
-	-	-	89,211
-	-	587,951	587,951
-	-	812,526	9,427,890
-	-	225,486	225,486
14,415,162	11,787,157	9,653,471	35,855,790
-	-	-	67,329
-	-	2,687,785	2,687,785
-	-	273,000	273,000
-	-	937,551	937,551
-	-	-	2,850,247
-	-	(463,972)	13,298,869
<u>14,415,162</u>	<u>11,787,157</u>	<u>14,713,798</u>	<u>66,672,607</u>
<u>\$ 16,526,828</u>	<u>\$ 12,148,424</u>	<u>\$ 22,121,927</u>	

160,883,105  
2,204,279  
10,597,484  
(3,482,565)

2,640,795  
(13,624,862)  
(10,239,872)

(5,680,279)  
\$ 209,970,692

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	General Fund	Special Services District Fund	ARPA Fund
<b>Revenues:</b>			
Property taxes	\$ 32,792,931	\$ 5,734,644	\$ -
Sales taxes	7,503,292	-	-
Other taxes	3,800,936	3,107,859	-
Licenses and permits	-	178,125	-
Intergovernmental	-	-	6,383,260
Charges for services	8,167,836	-	-
Fines and forfeitures	453,219	-	-
Interest	25,850	10,291	-
Other revenues	444,599	4,458	-
Total revenues	<u>53,188,663</u>	<u>9,035,377</u>	<u>6,383,260</u>
<b>Expenditures:</b>			
Current:			
General government	10,949,392	6,588	434,363
Judicial	7,799,521	-	1,210
Public safety	27,495,756	7,015,851	1,132,283
Public works	3,033,632	281,335	112,229
Health and welfare	2,720,038	-	281,594
Culture and recreation	2,573,530	105,376	-
Housing and development	405,000	297,387	1,200
Intergovernmental payments	-	-	-
Capital outlay	-	-	-
Total expenditures	<u>54,976,869</u>	<u>7,706,537</u>	<u>1,962,879</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(1,788,206)</u>	<u>1,328,840</u>	<u>4,420,381</u>
<b>Other financing sources (uses):</b>			
Sale of assets	-	-	-
Transfers in	2,546,058	374,323	-
Transfers out	(239,428)	-	(4,420,381)
Total other financing sources (uses)	<u>2,306,630</u>	<u>374,323</u>	<u>(4,420,381)</u>
Net change in fund balances	518,424	1,703,163	-
<b>Fund balances, beginning of year</b>	<u>16,622,702</u>	<u>6,912,201</u>	<u>-</u>
<b>Fund balances, end of year</b>	<u><u>\$ 17,141,126</u></u>	<u><u>\$ 8,615,364</u></u>	<u><u>\$ -</u></u>

The accompanying notes are an integral part of these financial statements.



2016 One Percent Sales Tax Fund	TSPLOST Fund	Nonmajor Governmental Funds	Total
\$ -	\$ -	\$ -	\$ 38,527,575
18,733,515	6,433,583	-	32,670,390
-	-	-	6,908,795
-	-	-	178,125
-	-	2,260,048	8,643,308
-	-	-	8,167,836
-	-	397,404	850,623
35,572	24,907	190,827	287,447
420,480	-	547,259	1,416,796
19,189,567	6,458,490	3,395,538	97,650,895
-	-	406,889	11,797,232
-	-	1,297,086	9,097,817
-	-	191,699	35,835,589
-	-	404,405	3,831,601
-	-	96,964	3,098,596
-	-	563,793	3,242,699
-	-	52,136	755,723
11,989,450	-	-	11,989,450
3,607,508	4,081,357	890,993	8,579,858
15,596,958	4,081,357	3,917,250	88,241,850
3,592,609	2,377,133	(521,712)	9,409,045
-	-	32,832	32,832
-	-	239,428	3,159,809
-	-	-	(4,659,809)
-	-	272,260	(1,467,168)
3,592,609	2,377,133	(249,452)	7,941,877
10,822,553	9,410,024	14,963,250	58,730,730
\$ 14,415,162	\$ 11,787,157	\$ 14,713,798	\$ 66,672,607

## DOUGHERTY COUNTY, GEORGIA

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2022

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Net change in fund balances - total governmental funds	\$ 7,941,877
Amounts reported for governmental activities in the Statement of Activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the difference between depreciation expense and capital outlay in the current period.	710,586
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position.	(49,419)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. Deferred revenues increased during the year by this amount.	(161,525)
The internal service funds are used by management to charge the cost of workers' compensation insurance, general liability insurance, and health insurance to individual funds. The net revenue of the internal service funds are reported with governmental activities.	2,278,992
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	<u>(521,409)</u>
Change in net position of governmental activities	<u>\$ 10,199,102</u>

The accompanying notes are an integral part of these financial statements.

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Property taxes	\$ 31,855,938	\$ 31,855,938	\$ 32,792,931	\$ 936,993
Sales taxes	6,500,000	6,500,000	7,503,292	1,003,292
Other taxes	3,427,191	3,427,191	3,800,936	373,745
Charges for services	6,884,133	6,884,133	8,167,836	1,283,703
Fines and forfeitures	389,200	389,200	453,219	64,019
Interest income	7,000	7,000	25,850	18,850
Miscellaneous	270,229	270,229	444,599	174,370
Total revenues	49,333,691	49,333,691	53,188,663	3,854,972
<b>Expenditures</b>				
<b>Current:</b>				
General government:				
Administrative and legislative	1,196,200	1,269,285	1,184,826	84,459
Finance	555,565	566,177	533,300	32,877
Computer information	1,020,000	1,020,000	852,791	167,209
Facilities management	2,631,020	2,679,987	2,328,659	351,328
Human resources	705,185	714,597	649,585	65,012
Legal services	640,750	640,925	486,511	154,414
Mail and security system	557,980	578,510	576,052	2,458
Purchasing	2,007,927	1,653,334	1,621,925	31,409
Registration and elections	534,083	539,966	509,998	29,968
Tax and tag collections	2,197,273	2,324,644	2,205,745	118,899
Total general government	12,045,983	11,987,425	10,949,392	1,038,033
Judicial:				
Clerk of courts	1,471,928	1,491,928	1,432,403	59,525
District attorney	2,174,185	2,265,285	2,079,810	185,475
Juvenile court	927,520	1,001,305	942,315	58,990
Magistrate court	992,630	1,001,865	978,257	23,608
Probate court	447,425	453,308	427,906	25,402
Public defender	884,395	926,814	872,651	54,163
State court	603,627	607,156	588,146	19,010
Superior court	583,445	584,622	478,033	106,589
Total judicial	8,085,155	8,332,283	7,799,521	532,762
Public safety:				
Coroner	218,620	290,372	281,832	8,540
Drug squad	952,955	1,038,036	942,397	95,639
S.W.A.T.	9,920	9,920	9,946	(26)
Emergency medical services	4,702,920	5,227,167	5,110,886	116,281
Emergency management	102,250	105,330	105,330	-
Environmental control	591,781	601,193	476,765	124,428
Jail	15,988,994	17,414,338	16,316,773	1,097,565
Sheriff's department	3,950,188	4,354,338	4,251,827	102,511
Total public safety	26,517,628	29,040,694	27,495,756	1,544,938

(Continued)

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>Expenditures (Continued)</b>				
<b>Current (Continued):</b>				
Public works:				
Engineering	\$ 379,830	\$ 400,713	\$ 400,712	\$ 1
Public works	1,950,620	1,991,023	1,740,976	250,047
Vehicle maintenance	345,795	355,454	332,995	22,459
Park maintenance	655,365	674,673	558,949	115,724
Total public works	3,331,610	3,421,863	3,033,632	388,231
Health and welfare:				
Department of Family and Children Services	112,500	135,500	135,500	-
Health services	2,619,118	2,619,118	2,584,538	34,580
Total health and welfare	2,731,618	2,754,618	2,720,038	34,580
Culture and recreation:				
Library	2,872,297	2,931,122	2,573,530	357,592
Total culture and recreation	2,872,297	2,931,122	2,573,530	357,592
Housing and development:				
Community development	436,100	436,100	405,000	31,100
Total housing and development	436,100	436,100	405,000	31,100
Total expenditures	56,020,391	58,904,105	54,976,869	3,927,236
Deficiency of revenues under expenditures	(6,686,700)	(9,570,414)	(1,788,206)	7,782,208
<b>Other financing sources (uses):</b>				
Appropriation of fund balance	6,686,700	7,024,356	-	(7,024,356)
Transfers in	-	2,546,058	2,546,058	-
Transfers out	-	-	(239,428)	(239,428)
Total other financing sources (uses)	6,686,700	9,570,414	2,306,630	(7,263,784)
Net change in fund balances	-	-	518,424	518,424
<b>Fund balance, beginning of year</b>	16,622,702	16,622,702	16,622,702	-
Appropriation of fund balance	(6,686,700)	(7,024,356)	-	7,024,356
<b>Fund balance, end of year</b>	<u>\$ 9,936,002</u>	<u>\$ 9,598,346</u>	<u>\$ 17,141,126</u>	<u>\$ 7,542,780</u>

The accompanying notes are an integral part of these financial statements.

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL SPECIAL SERVICES DISTRICT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Revenues</b>				
Property taxes	\$ 5,562,988	\$ 5,562,988	\$ 5,734,644	\$ 171,656
Other taxes	2,763,167	2,763,167	3,107,859	344,692
Licenses and permits	106,000	106,000	178,125	72,125
Interest income	5,000	5,000	10,291	5,291
Miscellaneous	(491,230)	(488,876)	4,458	493,334
Total revenues	7,945,925	7,948,279	9,035,377	1,087,098
<b>Expenditures</b>				
<b>Current:</b>				
General government:				
Administrative	52,000	12,780	6,588	6,192
Total general government	52,000	12,780	6,588	6,192
Public safety:				
County police	3,949,476	4,362,225	3,742,805	619,420
Fire protection	3,096,507	3,096,507	3,054,377	42,130
Animal control	137,765	139,737	147,207	(7,470)
Code enforcement	190,108	190,108	71,462	118,646
Total public safety	7,373,856	7,788,577	7,015,851	772,726
Public works:				
Street lighting and utilities	306,400	306,400	280,601	25,799
Stormwater	4,000	4,000	734	3,266
Total public works	310,400	310,400	281,335	29,065
Culture and recreation:				
Recreation	113,108	113,108	105,376	7,732
Parks	40,000	40,000	-	-
Total culture and recreation	153,108	153,108	105,376	7,732
Housing and development:				
Planning and development services	303,176	303,176	297,387	5,789
Total housing and development	303,176	303,176	297,387	5,789
Total expenditures	8,192,540	8,568,041	7,706,537	821,504
Excess (deficiency) of revenues over (under) expenditures	(246,615)	(619,762)	1,328,840	1,908,602

(Continued)

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL SPECIAL SERVICES DISTRICT FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	
<b>Other financing sources</b>				
Appropriation of fund balance	\$ 246,615	\$ 245,438	\$ -	\$ (245,438)
Transfers in	-	-	374,323	374,323
Total other financing sources	<u>246,615</u>	<u>245,438</u>	<u>374,323</u>	<u>128,885</u>
Net change in fund balances	-	(374,324)	1,703,163	2,037,487
<b>Fund balance, beginning of year</b>	6,912,201	6,912,201	6,912,201	-
Appropriation of fund balance	<u>(246,615)</u>	<u>(245,438)</u>	<u>-</u>	<u>245,438</u>
<b>Fund balance, end of year</b>	<u>\$ 6,665,586</u>	<u>\$ 6,292,439</u>	<u>\$ 8,615,364</u>	<u>\$ 2,282,925</u>

The accompanying notes are an integral part of these financial statements.

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP BASIS) AND ACTUAL ARPA FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
<b>Revenues</b>				
Intergovernmental	\$ -	\$ 8,454,000	\$ 6,383,260	\$ (2,070,740)
Total revenues	-	8,454,000	6,383,260	(2,070,740)
<b>Expenditures</b>				
<b>Current:</b>				
General government:				
Administrative and legislative	-	989,894	380,818	609,076
Human resources	-	94,452	40,634	53,818
Tax and tag collections	-	15,518	12,911	2,607
Total general government	-	1,099,864	434,363	665,501
Judicial:				
Juvenile court	-	2,184	1,210	974
Total judicial	-	2,184	1,210	974
Public safety:				
Coroner	-	4,085	4,084	1
Police	-	886,234	595,264	290,970
Emergency medical services	-	220,620	216,854	3,766
Jail	-	1,000	1,000	-
Sheriff's department	-	449,185	315,081	134,104
Total public safety	-	1,561,124	1,132,283	428,841
Public works:				
Public works	-	115,247	112,229	3,018
Total public works	-	115,247	112,229	3,018
Health and welfare:				
Health services	-	800,000	281,594	518,406
Total health and welfare	-	800,000	281,594	518,406
Culture and recreation:				
Library	-	400,000	-	400,000
Total culture and recreation	-	400,000	-	400,000
Housing and development:				
Community development	-	55,200	1,200	54,000
Total housing and development	-	55,200	1,200	54,000
Total expenditures	-	4,033,619	1,962,879	2,070,740
Excess of revenues over expenditures	-	4,420,381	4,420,381	-
<b>Other financing uses</b>				
Transfers out	-	(4,420,381)	(4,420,381)	-
Total other financing uses	-	(4,420,381)	(4,420,381)	-
Net change in fund balances	-	-	-	-
Fund balance, beginning of year	-	-	-	-
Fund balance, end of year	\$ -	\$ -	\$ -	\$ -

The accompanying notes are an integral part of these financial statements.

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2022

	Major Enterprise Fund Solid Waste Fund	Governmental Activities - Internal Service Funds
<b>ASSETS</b>		
<b>CURRENT ASSETS</b>		
Cash and cash equivalents	\$ 3,194,004	\$ 4,610,446
Investments	19,962,514	1,904,260
Accounts receivable, net of allowances	1,002,509	23,494
Due from other funds	1,404,843	-
Inventory	39,535	-
Prepaid expenses	-	6,745
Total current assets	<u>25,603,405</u>	<u>6,544,945</u>
<b>NONCURRENT ASSETS</b>		
Capital assets:		
Nondepreciable	2,351,627	-
Depreciable, net of accumulated depreciation	10,385,723	68,036
Total noncurrent assets	<u>12,737,350</u>	<u>68,036</u>
Total assets	<u>38,340,755</u>	<u>6,612,981</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Net difference between projected and actual earnings on pension plan investments	158,632	-
Differences between expected and actual experience of economic/demographic (gains)/losses	11,673	-
Assumption changes	30,828	-
Total deferred outflows of resources	<u>201,133</u>	<u>-</u>
<b>LIABILITIES</b>		
<b>CURRENT LIABILITIES</b>		
Accounts payable	140,842	182,476
Accrued expenses	-	2,621,203
Due to other funds	-	1,168,507
Current portion - compensated absences	16,707	-
Total current liabilities	<u>157,549</u>	<u>3,972,186</u>
<b>LONG-TERM LIABILITIES</b>		
Compensated absences, net of current portion	34,178	-
Accrued landfill closure/post-closure care costs	9,579,652	-
Net pension liability	365,788	-
Total long-term liabilities	<u>9,979,618</u>	<u>-</u>
Total liabilities	<u>10,137,167</u>	<u>3,972,186</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Assumption changes	5,147	-
Differences between expected and actual experience of economic/demographic (gains)/losses	7,286	-
Total deferred inflows of resources	<u>12,433</u>	<u>-</u>
<b>NET POSITION</b>		
Investment in capital assets	12,737,350	68,036
Unrestricted	15,654,938	2,572,759
Total net position	<u>\$ 28,392,288</u>	<u>\$ 2,640,795</u>

The accompanying notes are an integral part of these financial statements.



# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Major Enterprise Fund Solid Waste Fund	Governmental Activities - Internal Service Funds
<b>OPERATING REVENUES</b>		
Charges for services	\$ 4,057,336	\$ 10,731,142
Miscellaneous	73,565	1,142,670
Total operating revenues	<u>4,130,901</u>	<u>11,873,812</u>
<b>OPERATING EXPENSES</b>		
Salaries and benefits	942,000	-
Cost of sales and services	791,194	1,565,659
Supplies	596,854	-
Claims	-	6,647,498
Insurance	-	2,868,824
Closure/post-closure care costs	674,935	-
Depreciation	571,748	18,555
Total operating expenses	<u>3,576,731</u>	<u>11,100,536</u>
Operating income	<u>554,170</u>	<u>773,276</u>
<b>NONOPERATING INCOME</b>		
Interest income	54,297	5,716
Gain on sale of assets	7,012	-
Total nonoperating income	<u>61,309</u>	<u>5,716</u>
Income before transfers	<u>615,479</u>	<u>778,992</u>
<b>TRANSFERS</b>		
Transfers in	-	1,500,000
Total transfers	<u>-</u>	<u>1,500,000</u>
Change in net position	615,479	2,278,992
<b>NET POSITION, beginning of year</b>	<u>27,776,809</u>	<u>361,803</u>
<b>NET POSITION, end of year</b>	<u>\$ 28,392,288</u>	<u>\$ 2,640,795</u>

The accompanying notes are an integral part of these financial statements.

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Major Enterprise Fund Solid Waste Fund	Governmental Activities - Internal Service Funds
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Receipts from customers and users	\$ 5,440,084	\$ 9,986,691
Payments to suppliers	(1,273,819)	(4,361,797)
Payments for insurance claims	-	(7,439,931)
Payments to employees	(939,287)	-
Net cash provided by (used in) operating activities	3,226,978	(1,815,037)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Transfers to (from) other funds	-	1,500,000
Net cash provided by noncapital financing activities	-	1,500,000
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Acquisition and construction of capital assets	(351,263)	-
Proceeds from sale of capital assets	11,927	-
Net cash used in capital and related financing activities	(339,336)	-
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>		
Purchase of investments	(44,812)	648,294
Sale of investments	-	999,918
Interest on investments	54,297	5,716
Net cash provided by investing activities	9,485	1,653,928
Net increase in cash and cash equivalents	2,897,127	1,338,891
<b>Cash and cash equivalents:</b>		
Beginning of year	296,877	3,271,555
End of year	\$ 3,194,004	\$ 4,610,446

(Continued)

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Major Enterprise Fund Solid Waste Fund	Governmental Activities - Internal Service Funds
<b>Reconciliation of operating income to net cash provided by (used in) operating activities</b>		
Operating income	\$ 554,170	\$ 773,276
Adjustments to reconcile operating income to net cash provided by (used in) operating activities		
Depreciation expense	571,748	18,555
Landfill closure/post-closure care expense	674,935	-
(Increase) decrease in accounts receivable	(356,342)	197,913
(Increase) decrease in due from other funds	1,665,525	(831,933)
Increase in deferred outflows of resources	(308,255)	-
Increase in accounts payable	114,229	72,686
Decrease in accrued expenses	-	(792,433)
Decrease in due to other funds	-	(1,253,101)
Decrease in compensated absences	(7,438)	-
Increase in net pension liability	326,590	-
Decrease in deferred inflows of resources	(8,184)	-
Net cash provided by (used in) operating activities	<u>\$ 3,226,978</u>	<u>\$ (1,815,037)</u>

The accompanying notes are an integral part of these financial statements.

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2022

	Custodial Funds	Employee Retirement Plan Fund
<b>ASSETS</b>		
Cash	\$ 5,127,280	\$ 1,546,697
Investments, at fair value:		
Pooled, common and collective funds	-	39,756,893
Mutual funds	-	22,569,830
Local government investment pool	3,157	-
Accrued dividends	-	8,397
Taxes receivable	3,929,610	-
	<u>9,060,047</u>	<u>63,881,817</u>
<b>LIABILITIES</b>		
Due to others	1,238,967	-
Accrued liabilities	-	26,925
Uncollected taxes	3,929,610	-
	<u>5,168,577</u>	<u>26,925</u>
<b>NET POSITION</b>		
Restricted for pension benefits	-	63,854,892
Restricted for individuals, organizations, and other governments	3,891,470	-
	<u>\$ 3,891,470</u>	<u>\$ 63,854,892</u>

The accompanying notes are an integral part of these financial statements.

# DOUGHERTY COUNTY, GEORGIA

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	<b>Custodial Funds</b>	<b>Employee Retirement Plan Fund</b>
<b>ADDITIONS</b>		
Contributions:		
Employer	\$ -	\$ 2,337,964
Employee	-	689,749
Insurance proceeds	-	325,648
Total contributions	<u>-</u>	<u>3,353,361</u>
Investment earnings (loss):		
Dividend income	-	1,308,797
Net decrease in fair value of investments	-	(9,743,194)
Less investment expenses	<u>-</u>	<u>(225,515)</u>
Net investment loss	<u>-</u>	<u>(8,659,912)</u>
Taxes receivable	82,768,563	-
Fines and fees	<u>6,088,199</u>	<u>-</u>
Total additions	<u>88,856,762</u>	<u>(5,306,551)</u>
<b>DEDUCTIONS</b>		
Benefits	-	5,162,919
Administrative expenses	-	86,492
Taxes and fees paid to other governments	81,701,802	-
Payments to Board of Commissioners	<u>5,792,195</u>	<u>-</u>
Total deductions	<u>87,493,997</u>	<u>5,249,411</u>
Change in net position	1,362,765	(10,555,962)
<b>NET POSITION, beginning of year</b>	<u>2,528,705</u>	<u>74,410,854</u>
<b>NET POSITION, end of year</b>	<u><u>\$ 3,891,470</u></u>	<u><u>\$ 63,854,892</u></u>

The accompanying notes are an integral part of these financial statements.

## **NOTES TO FINANCIAL STATEMENTS**

# DOUGHERTY COUNTY, GEORGIA

## NOTES TO FINANCIAL STATEMENTS JUNE 30, 2022

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of Dougherty County, Georgia (the "County") have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

#### A. Reporting Entity

Dougherty County was incorporated in 1853 under the laws of the State of Georgia. The County operates under a commission-administrator form of government, and provides the following services: public safety (police and fire), highways and streets, landfill, courts and sheriff's department, health and social services, public improvements, planning and zoning, and general administrative services.

As required by accounting principles generally accepted in the United States of America, the financial statements of the reporting entity include those of Dougherty County, Georgia (the primary government) and its component unit. The component unit discussed below is included in the County's reporting entity because of the significance of its operational or financial relationship with the County.

#### Discretely Presented Component Unit

The Dougherty County Board of Health (the "Board of Health") is governed by a seven-member board consisting of four members appointed by the County Commissioners. The County has the authority to modify and approve the Board of Health's budget and the ability to approve environmental health service fees. The Board of Health has a June 30<sup>th</sup> year-end.

The Board of Health's financial statements can be obtained by writing to:

Dougherty County Board of Health  
P.O. Box 3048  
Albany, Georgia 31706

#### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Changes in Net Position) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Government-wide and Fund Financial Statements (Continued)

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and the fiduciary fund financial statements, although the agency funds have no measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, sales taxes, franchise taxes, intergovernmental income, licenses, and investment income associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the County.



## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The County reports the following major governmental funds:

The **General Fund** is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The **Special Services District Fund** is a special revenue fund used to account for the receipt of taxes assessed to a special district that are restricted for expenditures for the district.

The **American Rescue Plan Act ("ARPA") Fund** is a special revenue fund used to account for the receipts from the American Rescue Plan Act.

The **2016 One Percent Sales Tax Fund** is a capital projects fund used to account for the County's receipt and expenditure of special purpose sales tax from the 2016 sales tax referendum.

The **Transportation Special Purpose Local Option Sales Tax ("TSPLOST") Fund** is a capital projects fund used to account for the County's receipt and expenditure of transportation special purpose sales tax from the transportation sales tax referendum.

The County reports the following major proprietary fund:

The **Solid Waste Fund** is used to account for the operation, maintenance, and development of the County landfill and disposal sites.

Additionally, the County reports the following fund types:

The **special revenue funds** account for specific revenues that are legally restricted to expenditure for particular purposes.

The **capital projects funds** account for specific revenues provided for acquisition, construction, or renovation of major capital facilities.

The **internal service funds** account for self-insured programs for health insurance and workers' compensation. These funds were created to accommodate the payment of claims and administrative expenses for the self-insured programs.

The **employee retirement plan trust fund** accounts for all activities of the County's defined benefit pension plan.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus, Basis of Accounting and Basis of Presentation (Continued)

The ***custodial funds*** are used to account for the collection and disbursement of monies by the County on behalf of other governments and individuals, such as cash bonds, traffic fines, support payments and ad valorem and property taxes.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the County's solid waste function and various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales and services provided.

Operating expenses for the enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### D. Deposits and Investments

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The local government investment pool, ("Georgia Fund 1"), created by the Official Code of Georgia Annotated ("O.C.G.A.") §36-83-8, is a stable asset value investment pool, which follows Standard and Poor's criteria for AAAf rated money market funds and is regulated by the Georgia Office of the State Treasurer. The pool is not registered with the Securities and Exchange Commission ("SEC") as an investment company. The pool's primary objectives are safety of capital, investment income, liquidity and diversification while maintaining principal (\$1 per share value). The asset value is calculated weekly to ensure stability. The pool distributes earnings (net of management fees) on a monthly basis and determines participants' shares sold and redeemed based on \$1 per share. The pool also adjusts the value of its investments to fair market value as of year-end and the County's investment in the Georgia Fund 1 is reported at fair value.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **D. Deposits and Investments (Continued)**

The County's nonparticipating interest-earning investment contracts are recorded at cost. The remaining investments are recorded at fair value. Increases or decreases in the fair value during the year are recognized as a component of interest income.

#### **E. Interfund Receivables and Payables**

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. For the most part, the effect of interfund activity has been removed from the government-wide Statement of Net Position.

Any residual balances outstanding between the governmental and business-type activities are reported in the government-wide Statement of Net Position as "internal balances." In the major fund balance sheets, these receivables and payables are classified as "due from other funds" and "due to other funds."

#### **F. Inventories and Prepaid Items**

Inventories consist of supplies. Inventories are valued at cost, which approximates market, using the first-in/first-out ("FIFO") method. The consumption method is used to account for inventories. Under the consumption method, inventory items are recognized as expenditures when used. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### **G. Capital Assets**

Capital assets, which include property, intangible assets, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. In accordance with GASB 34, infrastructure assets acquired prior to June 30, 1980 have been capitalized. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend useful lives are expensed as incurred.

Major outlays for capital improvements are capitalized as projects are constructed. Interest incurred during the construction period of capital assets is included as part of the capitalized value of the assets constructed. No interest expense was capitalized during the fiscal year ended June 30, 2022.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### G. Capital Assets (Continued)

Capital assets are depreciated using the straight-line method over the following useful lives:

<u>Asset Category</u>	<u>Years</u>
Infrastructure	30
Buildings	50
Building improvements	20
Vehicles	2 – 15
Equipment	3 – 15

#### H. Leases

Lessor: The County is a lessor for noncancellable leases of a building. The County recognizes a lease receivable and a deferred inflow of resources in the government-wide and governmental fund financial statements.

At the commencement of a lease, the County initially measures the lease receivable at the present value of payments expected to be received during the lease term. Subsequently, the lease receivable is reduced by the principal portion of lease payments received. The deferred inflow of resources is initially measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date. Subsequently, the deferred inflow of resources is recognized as revenue over the life of the lease term.

Key estimates and judgments include how the County determines: 1) the discount rate it uses to discount the expected lease receipts to present value, 2) lease term, and 3) lease receipts.

- The County uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease receipts included in the measurement of the lease receivable is composed of fixed payments from the lessee.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease receivable and deferred inflows of resources if certain changes occur that are expected to significantly affect the amount of the lease receivable.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### I. Compensated Absences

County employees are entitled to certain compensated absences based on their length of employment. It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. Only employees with 15 or more years of service may be paid for sick leave benefits. All compensated absences are accrued when incurred in the government-wide, proprietary, and fiduciary fund financial statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations or retirements.

#### J. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses in the year the debt is issued.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued and premiums on the issue are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### K. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has two types of items, which arise only under a modified accrual basis of accounting that qualify for reporting in this category.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### K. Deferred Outflows/Inflows of Resources (Continued)

The governmental funds report *unavailable revenues* from property taxes, grants, EMS charges, and leases and these amounts are deferred and will be recognized as an inflow of resources in the period in which the amounts become available. An *effective hedge* is reported in the government-wide Statement of Net Position. The effective hedge results from the change in market value of a swap agreement related to the Certificates of Participation. The amount is deferred and will mature on June 1, 2028, at the same time as the certificates of participation.

The County also has deferred inflows and outflows related to the recording of changes in its net pension liability and net Other Post-employment Benefits (“OPEB”) liability. Certain changes in the net pension liability and net OPEB liability are recognized as pension/OPEB expense over time instead of all being recognized in the year of occurrence. Experience gains or losses result from periodic studies by the County’s actuary which adjust the net pension liability and net OPEB liability for actual experience for certain trend information that was previously assumed, for example the assumed dates of retirement of plan members. These experience gains or losses are recorded as deferred outflows of resources or deferred inflows of resources and are amortized into pension/OPEB expense over the expected remaining service lives of plan members. The difference between projected investment return on pension investments and actual return on those investments as well as assumption changes are also deferred and amortized against pension/OPEB expense over a five-year period.

#### L. Fund Equity

Fund equity at the governmental fund financial reporting level is classified as “fund balance.” Fund equity for all other reporting is classified as “net position.”

**Fund Balance** – Generally, fund balance represents the difference between the assets and liabilities under the current financial resources measurement focus of accounting. In the fund financial statements, governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balances are classified as follows:

- **Nonspendable** – Fund balances are reported as nonspendable when amounts cannot be spent because they are either: a) not in spendable form (i.e., items that are not expected to be converted to cash), or b) legally or contractually required to be maintained intact.
- **Restricted** – Fund balances are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### L. Fund Equity (Continued)

##### *Fund Balance (Continued)*

- **Committed** – Fund balances are reported as committed when they can be used only for specific purposes pursuant to constraints imposed by formal action of the County Commission through the adoption of a resolution. Only the County Commission may modify or rescind the commitment.
- **Assigned** – Fund balances are reported as assigned when amounts are constrained by the County's intent to be used for specific purposes, but are neither restricted nor committed. Through resolution, the County Commission has authorized the County Administrator to assign fund balances.
- **Unassigned** – Fund balances are reported as unassigned as the residual amount when the balances do not meet any of the above criterion. The County reports positive unassigned fund balance only in the General Fund. Negative unassigned fund balances may be reported in all funds.

**Flow Assumptions** – When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the County's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the County's policy to use fund balance in the following order:

- Committed
- Assigned
- Unassigned

**Net Position** – Net position represents the difference between assets and liabilities in reporting which utilizes the economic resources measurement focus. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used (i.e., the amount that the County has spent) for the acquisition, construction or improvement of those assets. Net position is reported as restricted using the same definition as used for restricted fund balance as described in the section above. All other net position is reported as unrestricted.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### M. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from these estimates.

### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS

#### A. Explanation of certain differences between the governmental fund balance sheet and the government-wide Statement of Net Position

The governmental fund balance sheet includes a reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the government-wide Statement of Net Position. One element of that reconciliation explains that “deferred outflows of resources are not available to pay for current resources and, therefore, are not reported in the funds.” The details of this difference are as follows:

Pension experience differences	\$ 434,811
Assumption changes - OPEB	3,105,697
Assumption changes - pension	1,148,274
Investment earnings differences - pension	5,908,702
Net adjustment to increase <i>fund balance - total governmental funds</i> to arrive at <i>net position - governmental activities</i>	<u>\$ 10,597,484</u>

Another element of that reconciliation explains that “long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.” The details of this difference are as follows:

Certificates of Participation	\$ (474,000)
Compensated absences	<u>(3,008,565)</u>
Net adjustment to reduce <i>fund balance - total governmental funds</i> to arrive at <i>net position - governmental activities</i>	<u>\$ (3,482,565)</u>



## NOTES TO FINANCIAL STATEMENTS

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### NOTE 2. RECONCILIATION OF GOVERNMENT-WIDE FINANCIAL STATEMENTS AND FUND FINANCIAL STATEMENTS (CONTINUED)

#### B. Explanation of certain differences between the governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances and the government-wide Statement of Activities

The governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances includes a reconciliation between *net changes in fund balances – total governmental funds* and *changes in net position of governmental activities* as reported in the government-wide Statement of Activities. One element of that reconciliation explains that “Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their useful lives and reported as depreciation expense.” The details of this difference are as follows:

Capital outlay	\$ 6,420,323
Depreciation expense	<u>(5,709,737)</u>
Net adjustment to increase <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u>\$ 710,586</u>

Another element of that reconciliation explains that “Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.” The details of this difference are as follows:

Compensated absences	\$ (246,526)
Change in net pension and related deferred inflows and outflows of resources	(339,089)
Change in net OPEB and related deferred inflows and outflows of resources	<u>64,206</u>
Net adjustment to decrease <i>net changes in fund balances - total governmental funds</i> to arrive at <i>changes in net position of governmental activities</i>	<u>\$ (521,409)</u>

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 3. BUDGETS AND BUDGETARY ACCOUNTING

#### **Budget Policies**

Formal budgetary accounting is employed as a management control device for all funds of the County. Annual operating budgets are adopted each fiscal year through passage of an annual budget ordinance and amended as required for all governmental funds. The GAAP basis of accounting is used in preparing the budgets of all budgeted funds. The GAAP basis of accounting is used to reflect actual revenues and expenditures/expenses recognized which is not consistent with accounting principles generally accepted in the United States of America. Budgets for Capital Project Funds are adopted on a project basis, spanning more than one fiscal year. Budgetary control is exercised at the departmental level or by projects.

#### **Budget Process**

The County distributes budget forms to all department managers for their preparation and the requests are submitted to the Finance Director. The department budgets are formed during the various work sessions that include the department managers, elected officials, the Finance Director, and the County Administrator. The budget is next presented to the Finance Committee of the County Commission and work sessions are held where a formal budget is prepared. The formal budget is presented to the County Commission and a public hearing is conducted. One week after the public hearing, the final budget is adopted by the County Commission. All annual budget appropriations, except project budgets, lapse at the end of the year.

#### **Encumbrances**

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed by Dougherty County. Encumbrances outstanding at year-end are reported as restricted, committed, or assigned fund balance, as appropriate, and do not constitute expenditures or liabilities because the commitments will be reappropriated and honored during the subsequent year.

#### **Deficit Fund Balance and Excess of Expenditures over Appropriations**

At June 30, 2022, the Economic Development Fund and the Community Development Block Grant ("CDBG") Storm Recovery Fund report deficit fund balances of \$22,928 and \$441,044, respectively, which will be funded in future years through grant reimbursements.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 3. BUDGETS AND BUDGETARY ACCOUNTING (CONTINUED)

#### Deficit Fund Balance and Excess of Expenditures over Appropriations (Continued)

For the fiscal year ended June 30, 2022, there were no expenditures which exceeded budget.

<u>Department</u>	<u>Excess</u>
General Fund: S.W.A.T.	\$ 26
Special Services District Fund: Animal control	\$ 7,470

Excess expenditures were funded with budgetary savings in other departments and revenues in excess of appropriations.

### NOTE 4. DEPOSITS AND INVESTMENTS

**Credit risk.** State statutes authorize the County to invest in U.S. government obligations; U.S. government agency (or other corporation of the U.S. government) obligations; obligations fully insured or guaranteed by the U.S. government or a U.S. government agency; obligations of the State of Georgia or other states; obligations of other counties, municipal corporations and political subdivisions of the State of Georgia; negotiable certificates of deposit issued by any bank or trust company organized under the laws of any state of the United States of America; prime bankers' acceptances; repurchase agreements; and pooled investment programs sponsored by the State of Georgia for the investment of local government funds.

**Interest Rate Risk.** The County's formal investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

At June 30, 2022, the County had the following investments:

<u>Investments</u>	<u>Maturities</u>	<u>Rating</u>	<u>Fair Value</u>
Georgia Fund 1	43 days weighted average	AAAf	\$ 76,137,946
Certificates of deposit	12-month weighted average	N/A	85,301
Guaranteed investment contract	6-year weighted average	AA-	653,193
			<u>\$ 76,876,440</u>

Of the investments listed above, the certificates of deposit, guaranteed investment contract, and \$76,134,789 of Georgia Fund 1 are included as investments on the Statement of Net Position. Investments in Georgia Fund 1 of \$3,157 are included as investments of the Custodial Funds in the Statement of Fiduciary Net Position.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 4. DEPOSITS AND INVESTMENTS (CONTINUED)

**Fair Value Measurements.** The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The Georgia Fund 1 is an investment pool which does not meet the criteria of GASB Statement No. 79 and is thus valued at fair value in accordance with GASB Statement No. 31. As a result, the County does not disclose the investment in the Georgia Fund 1 within the fair value hierarchy.

The guaranteed investment contract is a nonparticipating interest-earning investment contract and, accordingly, is recorded at cost.

The County has an interest rate swap agreement (fair market hedge derivative) of \$52,394 classified as an other asset and more fully described in Note 7. The fair value of the interest rate swap agreement classified as Level 2 of the fair value hierarchy is valued using an option-adjusted discounted cash flow model.

**Custodial Credit Risk – Deposits.** The County's formal policy requires that all securities pledged to the County for certificates of deposit or demand deposits shall be held by an independent depository and the safekeeping bank may not be within the same holding company as the bank from which the securities are pledged. Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the County will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. State statutes require all deposits and investments (other than federal or state government instruments) to be collateralized by depository insurance, obligations of the U.S. government, or bonds of public authorities, counties, or municipalities. As of June 30, 2022, the County had no uncollateralized deposits.

#### **Pension Plan**

The Dougherty County Retirement Plan's ("DCRP") policy in regard to investments, including the allocation of invested assets, is established and may be amended by the Dougherty County Pension Committee by a majority vote of its members. The DCRP is authorized to invest in obligations of the United States Treasury or its agencies and instrumentalities, collateralized mortgage obligations, asset and mortgage-backed securities, taxable bonds that are obligations of any state and its agencies, instrumentalities, and political subdivisions, and in certificates of deposit of national or state banks that are fully insured or collateralized by United States obligations. Additionally, the DCRP is authorized to invest in common stocks, money market instruments, and corporate bonds and debentures, which are not in default as to principal and interest.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 4. DEPOSITS AND INVESTMENTS (CONTINUED)

**Fair Value Measurements.** The Plan has the following recurring fair value measurements, broken into the fair value hierarchy, as of June 30, 2022:

Investment	Level 1	Level 2	Fair Value
Wells Fargo Pooled, Common and Collective Funds	\$ -	\$ 39,756,893	\$ 39,756,893
Mutual Funds	22,569,830	-	22,569,830
	<u>\$ 22,569,830</u>	<u>\$ 39,756,893</u>	<u>\$ 62,326,723</u>

As of June 30, 2022, the DCRP had \$39,756,893 invested in pooled, common and collective funds and \$22,569,830 invested in mutual funds, none of which are classified by credit quality.

### NOTE 5. RECEIVABLES

Property taxes were levied on September 18, 2021. Bills are payable on or before December 20, 2021. The lien date for unpaid taxes was March 18, 2022. After that date, an interest penalty of 18% applies. The County bills and collects its own property taxes. Property taxes levied for 2021 are recorded as receivables, net of estimated uncollectibles. The net receivables collected during the year ended June 30, 2022, and collected by August 31, 2022, are recognized as revenues in the year ended June 30, 2022.

Receivables at June 30, 2022 for the County's individual major and nonmajor funds in the aggregate are as follows:

	General Fund	Special Services District Fund	2016 One Percent Sales Tax Fund	TSPLOST Fund	Nonmajor Governmental Funds	Solid Waste Fund
Receivables:						
Taxes	\$ 1,928,124	\$ 179,464	\$ -	\$ -	\$ -	\$ -
Accounts	2,454,896	27,000	-	-	4,380	1,041,436
Intergovernmental	821,766	41,082	1,661,959	495,374	1,138,784	-
Gross receivables	5,204,786	247,546	1,661,959	495,374	1,143,164	1,041,436
Less allowance for uncollectibles	(1,752,949)	(62,328)	-	-	-	(38,927)
Net receivables	<u>\$ 3,451,837</u>	<u>\$ 185,218</u>	<u>\$ 1,661,959</u>	<u>\$ 495,374</u>	<u>\$ 1,143,164</u>	<u>\$ 1,002,509</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 6. CAPITAL ASSETS

#### Primary Government

Capital asset activity for the fiscal year ended June 30, 2022 was as follows:

	Beginning Balance (As restated)	Increases	Decreases	Transfers	Ending Balance
<b>Governmental Activities:</b>					
Capital assets, not being depreciated:					
Land and improvements	\$ 36,306,223	\$ 5,000	\$ -	\$ -	\$ 36,311,223
Intangible assets - non-depreciable	5,573,000	-	-	-	5,573,000
Construction in progress	2,692,743	1,045,571	-	-	3,738,314
Total capital assets, not being depreciated	44,571,966	1,050,571	-	-	45,622,537
Capital assets, being depreciated:					
Buildings	107,951,853	961,929	-	-	108,913,782
Infrastructure	90,280,770	1,656,650	-	-	91,937,420
Vehicles	9,139,715	943,154	(188,156)	-	9,894,713
Equipment	18,547,939	1,764,595	(21,530)	-	20,291,004
Intangible assets - depreciable	-	43,424	-	-	43,424
Total capital assets, being depreciated	225,920,277	5,369,752	(209,686)	-	231,080,343
Less accumulated depreciation for:					
Buildings	(36,981,630)	(2,415,400)	-	-	(39,397,030)
Infrastructure	(58,704,026)	(918,813)	-	-	(59,622,839)
Vehicles	(5,568,173)	(1,227,076)	144,795	-	(6,650,454)
Equipment	(8,929,886)	(1,161,188)	15,472	-	(10,075,602)
Intangible assets - depreciable	-	(5,814)	-	-	(5,814)
Total accumulated depreciation	(110,183,715)	(5,728,291)	160,267	-	(115,751,739)
Total capital assets, being depreciated, net	115,736,562	(358,539)	(49,419)	-	115,328,604
Governmental activities capital assets, net	\$ 160,308,528	\$ 692,032	\$ (49,419)	\$ -	\$ 160,951,141

## NOTES TO FINANCIAL STATEMENTS

### NOTE 6. CAPITAL ASSETS (CONTINUED)

#### Primary Government (Continued)

	Beginning Balance	Increases	Decreases	Transfers	Ending Balance
<b>Business-type Activities:</b>					
Capital assets, not being depreciated:					
Land	\$ 2,064,045	\$ -	\$ -	\$ -	\$ 2,064,045
Construction in progress	-	240,554	-	-	240,554
Intangibles	47,028	-	-	-	47,028
Total capital assets, not being depreciated	<u>2,111,073</u>	<u>240,554</u>	<u>-</u>	<u>-</u>	<u>2,351,627</u>
Capital assets, being depreciated:					
Building and improvements	17,059,819	-	-	-	17,059,819
Equipment and vehicles	7,198,226	110,709	(70,073)	-	7,238,862
Total	<u>24,258,045</u>	<u>110,709</u>	<u>(70,073)</u>	<u>-</u>	<u>24,298,681</u>
Less accumulated depreciation for:					
Building and improvements	(10,657,114)	(165,036)	-	-	(10,822,150)
Equipment and vehicles	(2,749,255)	(406,712)	65,159	-	(3,090,808)
Total	<u>(13,406,369)</u>	<u>(571,748)</u>	<u>65,159</u>	<u>-</u>	<u>(13,912,958)</u>
Total capital assets, being depreciated, net	<u>10,851,676</u>	<u>(461,039)</u>	<u>(4,914)</u>	<u>-</u>	<u>10,385,723</u>
Business-type activities capital assets, net	<u>\$ 12,962,749</u>	<u>\$ (220,485)</u>	<u>\$ (4,914)</u>	<u>\$ -</u>	<u>\$ 12,737,350</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 354,953
Judicial	76,337
Public safety	2,192,601
Public works	2,177,937
Health and welfare	319,017
Culture and recreation	493,312
Housing and development	114,134
Total depreciation expense - governmental activities	<u>\$ 5,728,291</u>
Business-type activities:	
Solid waste fund	<u>\$ 571,748</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT

The following is a summary of long-term debt activity for the fiscal year ended June 30, 2022:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental activities:</b>					
Certificates of Participation	\$ 474,000	\$ -	\$ -	\$ 474,000	\$ -
Compensated absences	2,762,039	1,139,833	(893,307)	3,008,565	926,456
Net pension liability	1,469,202	15,267,434	(3,111,774)	13,624,862	-
Total OPEB liability	10,754,880	3,469,255	(3,984,263)	10,239,872	-
Governmental activities long-term liabilities	<u>\$ 15,460,121</u>	<u>\$ 19,876,522</u>	<u>\$ (7,989,344)</u>	<u>\$ 27,347,299</u>	<u>\$ 926,456</u>
<b>Business-type activities:</b>					
Landfill closure/ post-closure costs	\$ 8,904,717	\$ 674,935	\$ -	\$ 9,579,652	\$ -
Compensated absences	58,323	13,846	(21,284)	50,885	16,707
Net pension liability	39,198	409,886	(83,296)	365,788	-
Business-type activities long-term liabilities	<u>\$ 9,002,238</u>	<u>\$ 1,098,667</u>	<u>\$ (104,580)</u>	<u>\$ 9,996,325</u>	<u>\$ 16,707</u>

For governmental funds, compensated absences are liquidated by the General Fund. For business-type activities, compensated absences are liquidated by the Solid Waste Fund.

**Certificates of Participation.** In June 1998, the County entered into a lease pool agreement with the Georgia Municipal Association (the "Association"). The funding of the lease pool was provided by the issuance of \$150,126,000 Certificates of Participation by the Association. The Association passed the net proceeds through to the participating municipalities with the County's participation totaling \$4,333,000. The lease pool agreement with the Association provides that the County owns their portion of the assets invested by the pool and is responsible for the payment of their portion of the principal and interest of the Certificates of Participation. In prior years, the County repaid \$3,589,000 of the principal amount due on these bonds. No principal payments were made during the fiscal year ended June 30, 2022. The principal balance is due in a lump sum payment on June 1, 2028. Interest is payable at a rate of 4.75% each year. The County draws from the investment to finance equipment from the Association. The lease pool agreement requires the County to make lease payments back into its investment account to fund the principal and interest requirements of the 1998 GMA Certificates of Participation.



## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT (CONTINUED)

**Certificates of Participation (Continued).** As part of the issuance of the Certificates of Participation, the County entered into an interest rate swap agreement. Under the swap agreement, the County is required to pay: 1) a semi-annual (and beginning July 1, 2003, a monthly) floating rate of interest based on the Securities Industry and Financial Markets Association ("SIFMA") Municipal Swap Index (plus a 31 basis points spread) to, or on behalf of, the Swap Counterparty (the "Swap Payment"); and the Swap Counterparty will pay to, or on behalf of, the County a semi-annual payment based on a rate equal to the fixed rate on the Certificates of Participation (4.75%) times a notional amount specified in the swap agreement, but generally equal to the outstanding unpaid principal portion of such contract, less the amount originally deposited in the Reserve Fund relating to the contract; and 2) a one-time swap premium to be paid on the effective date of the swap agreement. The semi-annual payments from the Swap Counterparty with respect to the County are structured, and expected, to be sufficient to make all interest payments due under the contract, and related distributions of interest on the certificates. Monthly interest payments between the County, the holders of the Certificates of Participation, and the Swap Counterparty can be made in net settlement form as part of this agreement. Under the swap agreement, the County's obligation to pay floating payments to the Swap Counterparty in any calendar year may not exceed an amount equal to the SIFMA Municipal Swap Index plus 5% to be determined on the first business day of December in the preceding year. This agreement matures on June 1, 2028, at the same time of the Certificates of Participation. This derivative qualifies as a fair market hedge.

In the unlikely event that the Swap Counterparty becomes insolvent, or fails to make payments as specified in the swap agreement, the County would be exposed to credit risk in the amount of the swap's fair value. To minimize this risk, the County executed this agreement with counterparties of appropriate credit strength, with the counterparty being rated Aa1 by Moody's. At June 30, 2022, the floating rate being paid by the County is .34% and the market value of the County's portion of this agreement is \$52,394, a decrease of \$64,285 from the market value at the end of the previous fiscal year. The market value of the hedge was determined using settlement prices at the end of the day on June 30, 2022 based on the derivative contract. This market value is reported as an asset in the Statement of Net Position. As this derivative is an effective hedge, qualifying for hedge accounting, the inflow from the hedge (any change in fair value from inception until fiscal year-end) is deferred and reported as deferred revenue in the Statement of Net Position.

Annual debt service requirements for the Certificates of Participation are as follows:

<b>Fiscal year ending June 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2023	\$ -	\$ 41,278	\$ 41,278
2024	-	41,278	41,278
2025	-	41,278	41,278
2026	-	41,278	41,278
2027	-	41,278	41,278
2028	474,000	82,556	556,556
	<u>\$ 474,000</u>	<u>\$ 288,946</u>	<u>\$ 762,946</u>

## NOTES TO FINANCIAL STATEMENTS

### NOTE 7. LONG-TERM DEBT (CONTINUED)

**Landfill closure and post-closure care costs.** State and federal laws and regulations require that the County place a final cover on its landfill when closed and perform certain maintenance and monitoring functions at the landfill site for 30 years after closure. The amount of costs recognized in each period is based on the relative amount of waste received during the period, even though some of the closure and post-closure care costs will be paid after the landfill is closed. The \$9,579,652 reported as an estimated liability for closure and post-closure care costs represents the estimated cost for landfill closure and post-closure care based upon the capacity of the landfill used to date. The amount of the remaining estimated cost for landfill closure and post-closure care of \$20,721,382 will be recognized on a pro rata basis as the remaining estimated capacity of 6,762,742 cubic yards of useable space is filled. Approximately 46% of the landfill's capacity has been used to date, and the County expects the landfill to close the Municipal Solid Waste area in 2050 and the Construction and Demolition area in 2037.

All amounts recognized are based on what it would cost to perform all closure and post-closure care in 2022. Actual costs may be higher due to inflation, changes in technology, or changes in regulations. It is anticipated that future inflation costs will be, in part, financed from earnings on investments. The remaining portion of anticipated future inflation costs (including inadequate earning on investments, if any) and additional costs that might arise from changes in post-closure requirements (due to changes in technology or more rigorous environmental regulations, for example), may need to be covered by charges to future landfill users, taxpayers, or both. The financial assurance requirements are being met through the proper maintenance of cash balances and financial ratios.

### NOTE 8. INTERFUND RECEIVABLES AND PAYABLES AND TRANSFERS

The composition of interfund balances as of June 30, 2022 is as follows:

**Due to/from other funds:**

Receivable Fund	Payable Fund	Amount
Special Services District Fund	Nonmajor Governmental Funds	\$ 19,933
General Fund	Nonmajor Governmental Funds	809,853
General Fund	TSPLOST	114,814
Solid Waste Fund	Internal Service Fund - Self Insurance	1,168,507
Solid Waste Fund	Nonmajor Governmental Funds	236,336
		<u>\$ 2,349,443</u>

These balances resulted from the time lag between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 8. INTERFUND RECEIVABLES AND PAYABLES AND TRANSFERS

The composition of interfund transfers during the fiscal year ended June 30, 2022 were as follows:

Transfers Out	Transfers In				Total
	General Fund	Special Services Fund	Self Insurance Fund	Nonmajor Governmental	
ARPA Fund	\$ 2,546,058	\$ 374,323	\$ 1,500,000	\$ -	\$ 4,420,381
General Fund	-	-	-	239,428	239,428
Total	<u>\$ 2,546,058</u>	<u>\$ 374,323</u>	<u>\$ 1,500,000</u>	<u>\$ 239,428</u>	<u>\$ 4,659,809</u>

Interfund transfers are used to 1) move revenues from the fund that statute or budget requires to collect them to the fund that the statute or budget requires to expend them, and 2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### NOTE 9. DEFINED BENEFIT PENSION PLAN

#### Primary Government

##### Plan Description

The Dougherty County Board of County Commissioners established and appointed the Dougherty County Pension Committee with responsibility to manage the Dougherty County Retirement Plan (the "DCRP"), a single employer defined benefit pension plan administered by Silverstone Group, Inc. The DCRP provides retirement, disability, and death benefits to plan members and beneficiaries.

Section 9.01 of the DCRP adopted by the Dougherty County Board of Commissioners gives the Board the right to amend the provisions of the plan.

The DCRP's obligations to funding are provided within the Georgia State Code. Separate publicly available financial statements are not issued for the DCRP.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 9. DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Primary Government (Continued)

##### Plan Description (Continued)

All employees who are employed on a basis to work 2,000 hours or more per year, excluding overtime hours, and who, as of the plan anniversary date have been employed for six months or longer, are eligible to participate in the plan. Participants' normal retirement date is the first day of the month coinciding with or following the later of attainment of age 65 or completion of five years of plan participation. Early retirement can be elected by participants on the first day of the month coinciding with or next following age 55 with 15 years of service. Special early retirement is available to participants on the first day of the month coinciding with or next following age 55 with 25 years of service. A participant who retires under the normal retirement criteria will receive a monthly annuity equal to 1/12 of the participant's years of benefit accrual service multiplied by 1.5% of average compensation, plus .25% of average compensation for each year of service prior to January 1, 1985. A participant that elects to retire under the early retirement criteria will receive a monthly annuity equal to the accrued benefit reduced by 5/12 of 1% per month for each of the first 120 months by which the early retirement date precedes the normal retirement date. Under the special early retirement criteria, the participant will receive a monthly annuity equal to the unreduced accrued benefit on the special early retirement date.

The financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. The County's contributions are recognized when due and a formal commitment to provide the contributions has been made. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. All plan investments are reported at fair market value. Securities traded on a national exchange are valued at the last reported sales price on the County's balance sheet date. Securities without an established market value are reported at estimated fair market value. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitation, if applicable.

##### Plan Membership

At July 1, 2021, the date of the most recent actuarial valuation, there were 883 participants as follows:

Inactive plan members (or beneficiary) currently receiving benefits	286
Inactive plan members entitled to but not yet receiving benefits	112
Active plan members	485
Total	<u>883</u>

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 9. DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Primary Government (Continued)

##### Benefits Provided

Retirement benefits for plan members are calculated as 1.5% of the member's final five-year average salary times the member's years of service plus .25% of average salary for each year of service prior to January 1, 1985. Plan members with five years of service are eligible to retire at age 65. Members are eligible for an unreduced retirement benefit after age 55 if they have 25 years of service. Plan members may retire early with a reduced benefit at age 55 with 15 years of service. Disability retirement benefits are determined in the same manner as retirement benefits and are payable immediately upon termination of employment due to permanent and total disability. The death benefit for death prior to retirement is the greater of the present value of the accrued benefit or 50 times the projected monthly benefit.

##### Contributions

The County makes annual contributions based on a recommendation by an independent actuary and in accordance with Georgia State Code. The five-year average contribution rate for plan year beginning 2018 – 2022 is 10.55% of annual payroll. The contribution requirements are established and may be amended by the Dougherty County Board of Commissioners. Plan participants are required to contribute 3% of compensation, excluding overtime pay, to the plan.

##### Rate of Return

For the year ended June 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -11.70%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. The cash flows used as inputs in the calculation are determined on a monthly basis.

##### Plan Disclosures

Effective July 1, 2014, the County implemented the provisions of GASB Statement No. 68, *Accounting and Financial Reporting for Pensions – an amendment of GASB Statement No. 27*, as well as GASB Statement No. 71, *Pension Transition for Contributions Made Subsequent to the Measurement Date – an amendment of GASB Statement No. 68*, which significantly changed the County's accounting for pension amounts. The information disclosed below is presented in accordance with this new standard. The DCRP does not issue separate financial statements.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 9. DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Primary Government (Continued)

##### Net Pension Liability

*Actuarial assumptions.* The total pension liability was determined by an actuarial valuation as of July 1, 2021. The following actuarial assumptions applied to all periods included in the measurement:

Measurement Date	June 30, 2022
Valuation Date	July 1, 2021
Reporting Date	June 30, 2022
Measurement Period	July 1, 2021 - June 30, 2022
Investment Rate of Return	7.25%
Discount Rate	7.25%
Inflation Rate	2.50%
Salary Scale	3.00%
Mortality Table	PubG-2010 with two years set forward for males only / MP 2021 improvement scale
Actuarial Cost Method	Entry Age Normal

*Discount rate.* The discount rate used to measure the total pension liability as of June 30, 2022, was 7.25%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at 14.24% (11.24% from the employer and 3.0% from the employees) of the covered payroll of the current plan members for each year in the future. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 9. DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Primary Government (Continued)

#### Net Pension Liability (Continued)

*Changes in the Net Pension Liability of the County.* The changes in the components of the net pension liability of the County for the year ended June 30, 2022 were as follows:

	Total Pension Liability (a)	Fiduciary Net Position (b)	Net Pension Liability (a) - (b)
Balances at June 30, 2021	\$ 75,919,255	\$ 74,410,854	\$ 1,508,401
Changes for the year:			
Service cost	1,290,091	-	1,290,091
Interest	5,429,262	-	5,429,262
Differences between expected and actual experience	258,467	-	258,467
Assumption changes	111,386	-	111,386
Contributions - employer	-	2,339,124	(2,339,124)
Contributions - employee	-	688,590	(688,590)
Net investment income	-	(8,592,688)	8,592,688
Benefit payments, including refunds of employee contributions	(5,162,919)	(5,162,919)	-
Administrative expense	-	(153,717)	153,717
Other changes	-	325,648	(325,648)
Net changes	1,926,287	(10,555,962)	12,482,249
Balances at June 30, 2022	\$ 77,845,542	\$ 63,854,892	\$ 13,990,650

The required schedule of changes in the County's net pension liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about whether the value of plan assets is increasing or decreasing over time relative to the total pension liability.

*Sensitivity of the Net Pension Liability to Changes in the Discount Rate.* The following presents the net pension liability of the County, calculated using the discount rate of 7.25%, as well as what the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.25%) or 1-percentage point higher (8.25%) than the current rate:

	1% Decrease (6.25%)	Current Discount Rate (7.25%)	1% Increase (8.25%)
County's Net Pension Liability	\$ 22,045,135	\$ 13,990,650	\$ 7,171,243

## NOTES TO FINANCIAL STATEMENTS

### NOTE 9. DEFINED BENEFIT PENSION PLAN (CONTINUED)

#### Primary Government (Continued)

#### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2022, the County recognized pension expense of \$3,014,011. At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Net difference between projected and actual earnings on pension plan investments	\$ 6,067,334	\$ -
Assumption changes	1,179,102	(196,833)
Differences between expected and actual experience of economic/demographic (gains)/losses	446,484	(278,692)
Total	<u>\$ 7,692,920</u>	<u>\$ (475,525)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year ending June 30,</u>	
2023	\$ 2,016,605
2024	1,645,488
2025	720,583
2026	2,834,719
Total	<u>\$ 7,217,395</u>



## NOTES TO FINANCIAL STATEMENTS

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### NOTE 10. DEFINED CONTRIBUTION PLAN

The County's defined contribution plans include the: 1) Nationwide Retirement Solutions, Inc. Plan, administered by Nationwide, and 2) the ACCG Deferred Compensation Program, administered by the Government Employee Benefits Corporation of Georgia. Both plans are 457 deferred compensation agreements. The plans were adopted by the Dougherty County Board of Commissioner's passing of resolutions. Amendments to the plans are also under the control of the Board of Commissioners. Employer contributions are established by the County Commissioners and the allowable employee contributions are established by the Internal Revenue Service limits. The County contributes 5% of the gross wages to a 457 plan for all managers hired prior to January 1, 2011. All employees may contribute amounts up to the annual ceiling established by the Internal Revenue Service. All contributions vest at the time they are made. All employees are eligible to participate in the plans. The fiscal year contributions made under the plans were as follows:

<u>457 Plan Name</u>	<u>Employer</u>	<u>Employee</u>
Nationwide Retirement Solutions	\$ 13,287	\$ 439,836
ACCG Deferred Compensation Program	12,136	181,156

### NOTE 11. RISK MANAGEMENT

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by commercial insurance purchased from independent third parties. The General Fund is used to account for the employee life, property and liability, unemployment and disability insurance programs of the County. The County retains the risk of loss for workers' compensation up to the reinsurance amount of \$325,000, and maintains an internal service fund (the Workers' Compensation Fund) to account for these activities.

There have been no significant reductions of insurance coverage from coverage in the prior year, and settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

The County records an estimated liability for indemnity workers' compensation claims against the County. Claim liabilities are based on estimates of the ultimate cost of reported claims (including future claim adjustment expenses). Claims liabilities include specific, incremental claim adjustment expenses and allocated loss adjustment expenses. Because all workers' compensation claims are expected to be settled within one year, the related unpaid claims liability is not discounted and the entire liability is classified as current.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 11. RISK MANAGEMENT (CONTINUED)

Changes in the balances of claims liabilities during the last two fiscal years ended June 30 are as follows:

	<u>June 30, 2022</u>	<u>June 30, 2021</u>
Unpaid claims, beginning of year	\$ 369,065	\$ 501,299
Incurred claims and changes in estimates	259,395	53,270
Claim payments	<u>(297,611)</u>	<u>(185,504)</u>
Unpaid claims, end of year	<u>\$ 330,849</u>	<u>\$ 369,065</u>

The County maintains a self-insured medical benefit plan for their employees. The plan is accounted for as an internal service fund of the County, is funded according to plan experience, and serves to reduce overall healthcare costs of the County and their employees. The County purchases specific and aggregate stop loss insurance coverage to protect itself in unusual circumstances. Claims payable at June 30, 2022, were estimated based on the loss analysis report provided by a third-party administrator and pending specific stop loss reimbursements. Because all self-insurance claims are expected to be settled within one year, the unpaid claim liability is classified as current.

Changes in medical claims payable for the two fiscal years ended June 30 are as follows:

	<u>June 30, 2022</u>	<u>June 30, 2021</u>
Unpaid claims, beginning of year	\$ 330,000	\$ 490,000
Incurred claims and changes in estimates	6,669,689	6,726,167
Claim payments	<u>(6,129,689)</u>	<u>(6,886,167)</u>
Unpaid claims, end of year	<u>\$ 870,000</u>	<u>\$ 330,000</u>

The County established the Risk Management Fund during the fiscal year ended June 30, 2022, which services general liability and property and casualty claims and payments of premiums. This fund allocates the cost of providing claim servicing and claim payments by charging a "premium" to each fund. Claims payable at June 30, 2022, were estimated based on the loss analysis report provided by a third-party administrator. Because all property claims are expected to be settled within one year, the unpaid claim liability is classified as current.

Changes in property and casualty claims payable for the two fiscal years ended June 30 are as follows:

	<u>June 30, 2022</u>	<u>June 30, 2021</u>
Unpaid claims, beginning of year	\$ 2,714,571	\$ 891,877
Incurred claims and changes in estimates	(281,586)	2,544,938
Claim payments	<u>(1,012,631)</u>	<u>(722,244)</u>
Unpaid claims, end of year	<u>\$ 1,420,354</u>	<u>\$ 2,714,571</u>

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 12. COMMITMENTS AND CONTINGENCIES

#### Litigation

The County is involved in several pending lawsuits. Liability, if any, which might result from these proceedings, would not, in the opinion of management and legal counsel, have a material adverse effect on the financial position of the County.

#### Grant Contingencies

The County has received Federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to the disallowance of certain expenditures previously reimbursed by those agencies. Based upon prior experience, County management believes such disallowances, if any, will not be significant.

### NOTE 13. JOINT VENTURES

Under Georgia law, the County, in conjunction with other cities and counties in the Southwest Georgia area, is a member of the Southwest Georgia Regional Commission ("RC") and is required to pay annual dues thereto. During the year ended June 30, 2022, the County paid \$51,903 in such dues. Membership in the RC is required by O.C.G.A. §50-8-34 which provides for the organizational structure of regional development commissions in Georgia.

The RC Board membership includes the chief elected official of each county and municipality of the area. O.C.G.A. §50-8-39.1 provides that the member governments are liable for any debts or obligations of an RC. Separate financial statements may be obtained from:

Southwest Georgia Regional Commission  
30 West Broad Street  
Camilla, Georgia 31730

### NOTE 14. OTHER POST-EMPLOYMENT BENEFITS

#### Plan Administration

The County, as authorized by the County Commission, administers a single-employer defined benefit Other Post-employment Benefits Plan (the "OPEB Plan") providing medical, dental and life insurance benefits to retired employees and their dependents under certain conditions. The County provides the OPEB Plan to classified, classified part-time and unclassified employee groups. The County does not issue a separate report that includes financial statements and required supplementary information for the OPEB Plan. The County's Board of Commissioners established and may amend the benefit provisions. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### Benefits Provided

Individuals who are employed by the County and are eligible to participate in the group medical, dental, and life insurance plans are eligible to continue healthcare benefits upon retirement after attaining at least age 55 with at least 15 years of service or age 65 with at least five years of service. Coverage during retirement continues in the group medical plan up to age 65 but in the group dental and life insurance plans for life. Retirees covered by the plans make contributions toward the plan premiums.

#### Plan Membership

As of July 1, 2021, Plan membership consisted of the following:

Active participants	485
Retirees and beneficiaries currently receiving benefits	190
Total	<u>675</u>

#### Contributions

The County has elected to fund the OPEB Plan on a “pay as you go” basis. Plan members, once retired, make contributions towards the plan premiums. The County contributes the current year benefit costs of the plan which are not paid by the retiree. For the year ended June 30, 2022, the County contributed \$259,753 for the pay as you go benefits for the OPEB Plan.

#### Total OPEB Liability of the County

Effective July 1, 2017, the County implemented the provisions of GASB Statement No. 75, *Accounting and Financial Reporting for Post-employment Benefits Other Than Pensions*, which significantly changed the County’s accounting for OPEB amounts. The information disclosed below is presented in accordance with this new standard.

The County’s total OPEB liability was measured as of June 30, 2022, and was determined by an actuarial valuation as of July 1, 2021, with the actuary using standard techniques to roll forward the liability to the measurement date.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### Total OPEB Liability of the County (Continued)

*Actuarial assumptions.* The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Discount Rate:	2.14%
Healthcare Cost Trend Rate:	5.25% - 5.00%, Ultimate Trend in 2023
Inflation Rate:	3.00%
Salary increase:	3.00%
Participation rate:	Health insurance – 25%; Dental insurance – 50%; Life insurance – 100%

Mortality rates were based on the PubG-2010 mortality table with males set forward two years and MP 2020 generational projection of future mortality improvement.

#### Discount Rate

The discount rate used to measure the total OPEB liability was 2.14%. This rate was determined using an index rate of 20-year, tax-exempt general obligation (“GO”) municipal bonds with an average rating of AA/Aa or higher – which was 2.14% as determined by the Bond Buyer 20-Bond GO Index Rate as of June 30, 2022.

#### Changes in the Total OPEB Liability of the County

The changes in the total OPEB liability of the County for the year ended June 30, 2022 were as follows:

	<b>Total OPEB Liability</b>
Balance at June 30, 2021	<u>\$ 10,754,880</u>
<b>Changes for the year</b>	
Service cost	511,144
Interest	217,263
Difference between expected and actual experience	(3,724,510)
Assumption changes	2,740,848
Benefit payments	<u>(259,753)</u>
<b>Net Changes</b>	<u>(515,008)</u>
Balance at June 30, 2022	<u><u>\$ 10,239,872</u></u>

The required schedule of changes in the County’s total OPEB liability and related ratios immediately following the notes to the financial statements presents multi-year trend information about the total OPEB liability.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (1.14%) or 1-percentage-point higher (3.14%) than the current discount rate:

	<b>1% Decrease (1.14%)</b>	<b>Discount Rate (2.14%)</b>	<b>1% Increase (3.14%)</b>
Total OPEB Liability	\$ 11,639,638	\$ 10,239,872	\$ 9,085,667

#### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (4.5% decreasing to 4%) or 1-percentage-point higher (6.5% decreasing to 6%) than the current healthcare cost trend rates:

	<b>1% Decrease (4.5% decreasing to 4%)</b>	<b>Current Healthcare Cost Trend Rate</b>	<b>1% Increase (6.5% decreasing to 6%)</b>
Total OPEB Liability	\$ 9,685,842	\$ 10,239,872	\$ 10,883,502

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far into the future, and actuarially determined amounts are subject to continual revisions as results are compared to past expectations and new estimates are made about the future. Actuarial calculations reflect a long-term perspective. Calculations are based on the substantive plan in effect as of June 30, 2022, and the current sharing pattern of costs between employer and inactive employees.

## NOTES TO FINANCIAL STATEMENTS

### NOTE 14. OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2022, the County recognized OPEB expense of \$195,547. At June 30, 2022, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ (4,961,843)
Changes in assumptions	3,105,697	(255,344)
	<u>\$ 3,105,697</u>	<u>\$ (5,217,187)</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year ending June 30,</u>	
2023	\$ (532,860)
2024	(532,860)
2025	(462,744)
2026	(392,629)
2027	(143,428)
Thereafter	(46,969)
Total	<u>\$ (2,111,490)</u>

### NOTE 15. TAX ABATEMENT PROGRAMS

For the year ended June 30, 2022, the County's tax revenues were reduced by \$1,209,221 under agreements entered into by the Albany-Dougherty Payroll Development Authority. Under these agreements, taxes on both real and personal property are reduced based on investments made by the corporations to whom the incentives were offered. In order to qualify, certain eligibility requirements must be met and are based on the economic development goals of each project. Generally, a project will create employment opportunities, promote trade and commerce in the County, and increase the tax base.

## NOTES TO FINANCIAL STATEMENTS

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### NOTE 16. LEASES

In 2015 the County began leasing a County owned building to the State of Georgia Department of Human Resources ("DHR"). The lease is for 15 years from November 2015 to November 2030. The County received monthly payments of \$44,490 from 2015 to 2021. The County will receive monthly payments of \$48,606 from 2021 to 2026 and monthly payments of \$71,289 from 2026 to 2030. The County recognized \$447,793 in lease revenue and \$138,484 in interest revenue in the current fiscal year related to this lease. As of June 30, 2022, the County's receivable for lease payments was \$5,422,721. Also, the County has a deferred inflow of resources associated with this lease that will be recognized as revenue over the lease term. As of June 30, 2022, the balance of the deferred inflow of resources was \$5,422,721.

### NOTE 17. RESTATEMENT OF ERRORS IN PRIOR YEAR REPORTING

#### Government-wide level Restatement

The County has determined a restatement to beginning net position of governmental activities is required as of July 1, 2021. During our audit procedures, management identified errors in the capital asset listing due to a prior year system conversion. Management was able to provide a corrected listing, which reflected material adjustments to beginning balances for capital assets.

	<b>Governmental Activities</b>
Net Position, as previously reported	\$ 197,021,246
Adjustments to beginning net position to reflect correction of an error, net	
Adjustment to capital assets	2,750,344
Net Position, as restated	<u><u>\$ 199,771,590</u></u>



## **REQUIRED SUPPLEMENTARY INFORMATION**

# DOUGHERTY COUNTY, GEORGIA

## REQUIRED SUPPLEMENTARY INFORMATION DEFINED BENEFIT RETIREMENT PLAN SCHEDULE OF CHANGES IN THE COUNTY'S NET PENSION LIABILITY AND RELATED RATIOS FOR THE FISCAL YEAR ENDED JUNE 30,

	2014	2015	2016	2017
<b>Total Pension Liability - Beginning of Year</b>	\$ 52,666,565	\$ 54,942,537	\$ 56,868,704	\$ 59,781,014
Service cost	985,660	987,469	1,031,369	1,084,073
Interest on the total pension liability	4,158,047	4,224,303	4,419,776	4,593,789
Difference between expected and actual experience	(374,170)	(439,121)	(271,898)	317,463
Changes of assumptions	-	-	599,096	1,511,462
Benefit payments	(2,493,565)	(2,846,484)	(2,866,033)	(3,180,777)
Net Change in Total Pension Liability	2,275,972	1,926,167	2,912,310	4,326,010
<b>Total Pension Liability - End of Year (a)</b>	<u>54,942,537</u>	<u>56,868,704</u>	<u>59,781,014</u>	<u>64,107,024</u>
<b>Plan Fiduciary Net Position - Beginning of Year</b>	43,560,231	50,387,870	50,538,905	50,658,661
Contributions - employer	2,191,969	2,122,826	2,136,438	2,342,787
Contributions - employee	579,204	510,167	528,308	526,181
Other receipts	3,559	-	-	325,648
Net investment income	6,644,893	682,912	457,587	5,115,662
Benefit payments	(2,497,124)	(2,846,484)	(2,866,033)	(3,180,777)
Administrative expenses	(94,862)	(318,386)	(136,544)	(109,296)
Net Change in Plan Fiduciary Net Position	6,827,639	151,035	119,756	5,020,205
<b>Plan Fiduciary Net Position - End of Year (b)</b>	<u>50,387,870</u>	<u>50,538,905</u>	<u>50,658,661</u>	<u>55,678,866</u>
<b>County's Net Pension Liability (a) - (b)</b>	<u>\$ 4,554,667</u>	<u>\$ 6,329,799</u>	<u>\$ 9,122,353</u>	<u>\$ 8,428,158</u>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	91.71%	88.87%	84.74%	86.85%
<b>Covered Employee Payroll</b>	\$ 21,297,585	\$ 19,321,375	\$ 19,194,059	\$ 20,111,297
<b>Net Pension Liability as a Percentage of the Covered Employee Payroll</b>	21.39%	32.76%	47.53%	41.91%

\*Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

2018	2019	2020	2021	2022
\$ 64,107,024	\$ 66,616,240	\$ 69,558,795	\$ 73,187,097	\$ 75,919,255
1,096,974	1,127,356	1,206,203	1,419,238	1,290,091
4,764,587	4,846,941	5,139,019	5,290,176	5,429,261
-	(1,214,676)	(86,834)	387,855	258,467
-	1,988,992	1,685,747	(312,617)	111,386
(3,352,345)	(3,806,058)	(4,315,833)	(4,052,494)	(5,162,919)
2,509,216	2,942,555	3,628,302	2,732,158	1,926,286
66,616,240	69,558,795	73,187,097	75,919,255	77,845,541
55,353,218	58,683,864	60,762,813	60,323,444	74,410,855
2,038,911	2,049,537	2,088,910	2,213,099	2,339,124
547,941	672,506	662,042	633,412	688,590
267,155	69,047	-	233,583	325,648
3,916,834	3,272,672	1,279,071	15,252,735	(8,592,688)
(3,399,278)	(3,806,058)	(4,315,833)	(4,052,494)	(5,162,919)
(40,917)	(178,755)	(153,559)	(192,924)	(153,719)
3,330,646	2,078,949	(439,369)	14,087,411	(10,555,964)
58,683,864	60,762,813	60,323,444	74,410,855	63,854,891
\$ 7,932,376	\$ 8,795,982	\$ 12,863,653	\$ 1,508,400	\$ 13,990,650
88.09%	87.35%	82.42%	98.01%	82.03%
\$ 20,830,160	\$ 20,681,370	\$ 21,311,307	\$ 23,565,202	\$ 19,527,640
38.08%	42.53%	60.36%	6.40%	71.65%

# DOUGHERTY COUNTY, GEORGIA

## REQUIRED SUPPLEMENTARY INFORMATION DEFINED BENEFIT RETIREMENT PLAN SCHEDULE OF COUNTY CONTRIBUTIONS FOR THE FISCAL YEAR ENDED JUNE 30,

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	2014	2015	2016	2017
Actuarially Determined Contribution	\$ 2,191,381	\$ 2,119,353	\$ 2,135,397	\$ 2,240,532
Actual Contributions During the Year	2,191,969	2,122,826	2,136,438	2,342,787
Contribution Deficiency/(Excess)	<u>\$ (588)</u>	<u>\$ (3,473)</u>	<u>\$ (1,041)</u>	<u>\$ (102,255)</u>
Covered Employee Payroll	\$ 21,297,585	\$ 19,321,375	\$ 19,194,059	\$ 20,111,297
Contributions as a Percentage of Covered Employee Payroll	10.29%	10.99%	11.13%	11.65%

2018	2019	2020	2021	2022
\$ 1,998,913	\$ 1,872,063	\$ 1,915,982	\$ 2,211,951	\$ 2,181,348
2,038,911	2,049,537	2,088,910	2,213,099	2,339,124
<u>\$ (39,998)</u>	<u>\$ (177,474)</u>	<u>\$ (172,928)</u>	<u>\$ (1,148)</u>	<u>\$ (157,776)</u>
\$ 20,830,160	\$ 20,681,370	\$ 21,311,307	\$ 23,565,202	\$ 19,527,640
9.79%	9.91%	9.80%	9.39%	11.98%

# DOUGHERTY COUNTY, GEORGIA

## REQUIRED SUPPLEMENTARY INFORMATION DEFINED BENEFIT RETIREMENT PLAN NOTES TO THE SCHEDULE OF COUNTY CONTRIBUTIONS FOR THE FISCAL YEAR ENDED JUNE 30,

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Valuation Date	July 1, 2021
Actuarial Cost Method	Entry Age Normal
Actuarial Asset Valuation Method	Actuarial value as used for funding valuation
Amortization Method	Level Dollar Amount (Closed)
Remaining Amortization Period	15-year closed period, or other closed period in accordance with Georgia State Code
Projected Salary Increases	3.00%
Investment Rate of Return	7.25%
Mortality Table	PubG-2010 with two year set-forward for males only / MP 2020 improvement scale

## DOUGHERTY COUNTY, GEORGIA

### REQUIRED SUPPLEMENTARY INFORMATION DEFINED BENEFIT RETIREMENT PLAN SCHEDULE OF INVESTMENT RETURNS FOR THE FISCAL YEAR ENDED JUNE 30,

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<u>Year</u>	<u>Rate of Return</u>
2014	15.81%
2015	1.35%
2016	0.90%
2017	10.12%
2018	7.32%
2019	5.63%
2020	2.13%
2021	25.56%
<b>2022</b>	<b>-11.70%</b>

*\*Schedules above are intended to show information for 10 years. Additional years will be displayed as they become available.*

# DOUGHERTY COUNTY, GEORGIA

## REQUIRED SUPPLEMENTARY INFORMATION OTHER POST-EMPLOYMENT BENEFIT PLAN SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OPEB LIABILITY AND RELATED RATIOS FOR THE FISCAL YEAR ENDED JUNE 30,

	2018	2019	2020	2021	2022
Total OPEB liability					
Service cost	\$ 521,033	\$ 536,665	\$ 487,529	\$ 498,304	\$ 511,144
Interest on total OPEB liability	381,689	402,978	334,721	369,763	217,263
Difference between expected and actual experience	(2,299,028)	-	(1,805,048)	-	(3,724,510)
Changes of assumptions and other inputs	1,247,296	-	(437,735)	522,473	2,740,848
Benefit payments	(315,627)	(331,804)	(349,495)	(359,066)	(259,753)
<b>Net change in total OPEB liability</b>	<b>(464,637)</b>	<b>607,839</b>	<b>(1,770,028)</b>	<b>1,031,474</b>	<b>(515,008)</b>
<b>Total OPEB liability - beginning</b>	<b>11,350,232</b>	<b>10,885,595</b>	<b>11,493,434</b>	<b>9,723,406</b>	<b>10,754,880</b>
<b>Total OPEB liability - ending</b>	<b>\$ 10,885,595</b>	<b>\$ 11,493,434</b>	<b>\$ 9,723,406</b>	<b>\$ 10,754,880</b>	<b>\$ 10,239,872</b>
<b>Covered employee payroll</b>	<b>\$ 20,843,519</b>	<b>\$ 21,468,825</b>	<b>\$ 21,311,307</b>	<b>\$ 21,950,646</b>	<b>\$ 19,387,010</b>
<b>Total OPEB liability as a percentage of covered employee payroll</b>	<b>52.2%</b>	<b>53.5%</b>	<b>45.6%</b>	<b>49.0%</b>	<b>52.8%</b>

### Notes to the Schedule:

The schedule will present 10 years of information once it is accumulated.

The County is not accumulating assets in a trust fund that meets the criteria in paragraph 4 of GASB Statement No. 75 for payment of future OPEB benefits.

The assumptions used in preparation of the above schedule are disclosed in Note 14 to the financial statements.



**COMBINING AND INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES**

## NONMAJOR GOVERNMENTAL FUNDS

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### SPECIAL REVENUE FUNDS

**Alternate Dispute Resolution (“ADR”) Fund** is used to account for fines assessed in the courts to support an alternative to keep certain cases from going to trial.

**Confiscated Assets Fund** is used to account for confiscated assets awarded to the County that are restricted for law enforcement expenditures at the discretion of the Sheriff.

**Grant Fund** is used to account for grant revenues and expenditures related to various short-term projects.

**Lease Commercial Property Fund** is used to account for receipt of rent revenues from the East and West parking decks and five tenant retail spaces. Revenues are committed for the upkeep and maintenance of both parking decks and tenant retail spaces as needed.

**Law Library Fund** is used to account for revenues generated through special filing charges in the County court system which are restricted for acquisition and maintenance of library materials.

**Drug Abuse Treatment Fund** is used to account for fines and expenditures related to the County’s drug abuse and education programs.

**Disaster Recovery Fund** is used to account for the County’s receipt and expenditure of disaster funds received from the Federal Emergency Management Agency that are restricted for expenditures for recovery.

**Hazard Mitigation Fund** is used to account for the County’s hazard mitigation grant money provided by the Federal Emergency Management Agency and Department of Homeland Security.

**Economic Development Fund** is used to account for the County’s development funds provided by the Department of Community Affairs

### CAPITAL PROJECT FUNDS

**Community Development Block Grant (“CDBG”) Storm Recovery Fund** is used to account for the receipt and expenditure of grant funds from the CDBG Disaster Recovery Homeowner Rehabilitation and Reconstruction Program.

**DHR Building Lease Fund** is used to account for the receipt of rental funds from the Georgia Department of Human Services (“DHS”) that are used to provide for operations and capital improvements to the building.

**1995 One Percent Sales Tax Fund** is used to account for the County’s receipt and expenditure of special purpose sales tax from the 1995 sales tax referendum.

## NONMAJOR GOVERNMENTAL FUNDS

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### CAPITAL PROJECT FUNDS (CONTINUED)

**Capital Improvement Fund** is used to account for the receipt of property taxes and other funds committed for capital projects of the County.

**2000 One Percent Sales Tax Fund** is used to account for the County's receipt and expenditure of special purpose sales tax from the 2000 sales tax referendum.

**2005 One Percent Sales Tax Fund** is used to account for the County's receipt and expenditure of special purpose sales tax from the 2005 sales tax referendum.

**2010 One Percent Sales Tax Fund** is used to account for the County's receipt and expenditure of special purpose sales tax from the 2010 sales tax referendum.

# DOUGHERTY COUNTY, GEORGIA

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2022

	Special Revenue Funds				
	ADR Fund	Confiscated Assets Fund	Grant Fund	Lease Commercial Property Fund	Law Library Fund
<b>ASSETS</b>					
Cash and cash equivalents	\$ 95,641	\$ -	\$ 50,401	\$ 73,924	\$ 244,549
Investments	-	857,098	-	200,374	67,777
Accounts receivable	-	-	-	-	4,380
Due from other funds	-	-	-	-	-
Due from other governments	8,400	-	233,798	-	-
Lease receivable	-	-	-	-	-
Total assets	<u>\$ 104,041</u>	<u>\$ 857,098</u>	<u>\$ 284,199</u>	<u>\$ 274,298</u>	<u>\$ 316,706</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts payable	\$ 700	\$ -	\$ 79,673	\$ 1,298	\$ 2,260
Retainage payable	-	-	-	-	-
Due to other funds	-	52,396	196,702	-	21,743
Due to other governments	-	-	-	-	-
Total liabilities	<u>700</u>	<u>52,396</u>	<u>276,375</u>	<u>1,298</u>	<u>24,003</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue - grants	-	-	-	-	-
Unavailable revenue - lease	-	-	-	-	-
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>FUND BALANCES</b>					
Restricted for:					
Judicial	103,341	-	-	-	292,703
Public safety	-	804,702	7,824	-	-
Public works	-	-	-	-	-
Capital outlay	-	-	-	-	-
Committed for:					
Building maintenance	-	-	-	-	-
Parking deck maintenance	-	-	-	273,000	-
Capital outlay	-	-	-	-	-
Unassigned	-	-	-	-	-
Total fund balances	<u>103,341</u>	<u>804,702</u>	<u>7,824</u>	<u>273,000</u>	<u>292,703</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 104,041</u>	<u>\$ 857,098</u>	<u>\$ 284,199</u>	<u>\$ 274,298</u>	<u>\$ 316,706</u>

(Continued)

Special Revenue Funds				Capital Projects Funds		
Drug Abuse Treatment Fund	Disaster Recovery Fund	Hazard Mitigation Fund	Economic Development Fund	CDBG Storm Recovery Fund	DHR Building Lease Fund	1995 One Percent Sales Tax Fund
\$ 197,209	\$ 289,150	\$ -	\$ -	\$ -	\$ 926,384	\$ -
-	86,878	-	-	-	1,763,309	336,964
-	-	-	-	-	-	-
-	-	382,158	-	514,428	-	-
-	-	-	-	-	5,422,721	-
<u>\$ 197,209</u>	<u>\$ 376,028</u>	<u>\$ 382,158</u>	<u>\$ -</u>	<u>\$ 514,428</u>	<u>\$ 8,112,414</u>	<u>\$ 336,964</u>
\$ 5,302	\$ -	\$ 3,400	\$ -	\$ 46,159	\$ 1,908	\$ -
-	-	-	-	-	-	-
-	-	378,758	22,928	393,595	-	-
-	-	-	-	1,290	-	-
<u>5,302</u>	<u>-</u>	<u>382,158</u>	<u>22,928</u>	<u>441,044</u>	<u>1,908</u>	<u>-</u>
-	150,542	-	-	514,428	-	-
-	-	-	-	-	5,422,721	-
-	150,542	-	-	514,428	5,422,721	-
191,907	-	-	-	-	-	-
-	-	-	-	-	-	-
-	225,486	-	-	-	-	-
-	-	-	-	-	-	336,964
-	-	-	-	-	2,687,785	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	(22,928)	(441,044)	-	-
<u>191,907</u>	<u>225,486</u>	<u>-</u>	<u>(22,928)</u>	<u>(441,044)</u>	<u>2,687,785</u>	<u>336,964</u>
<u>\$ 197,209</u>	<u>\$ 376,028</u>	<u>\$ 382,158</u>	<u>\$ -</u>	<u>\$ 514,428</u>	<u>\$ 8,112,414</u>	<u>\$ 336,964</u>

# DOUGHERTY COUNTY, GEORGIA

## COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2022

Capital Projects Funds					
	Capital Improvement Fund	2000 One Percent Sales Tax Fund	2005 One Percent Sales Tax Fund	2010 One Percent Sales Tax Fund	Total
<b>ASSETS</b>					
Cash and cash equivalents	\$ 49,220	\$ -	\$ 469,189	\$ 451,147	\$ 2,846,814
Investments	1,523,832	338,688	4,098,514	3,435,794	12,709,228
Accounts receivable	-	-	-	-	4,380
Due from other funds	-	-	-	-	-
Due from other governments	-	-	-	-	1,138,784
Lease receivable	-	-	-	-	5,422,721
Total assets	<u>\$ 1,573,052</u>	<u>\$ 338,688</u>	<u>\$ 4,567,703</u>	<u>\$ 3,886,941</u>	<u>\$ 22,121,927</u>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts payable	\$ 5,446	\$ -	\$ 100,880	\$ -	\$ 247,026
Retainage payable	-	-	6,000	-	6,000
Due to other funds	-	-	-	-	1,066,122
Due to other governments	-	-	-	-	1,290
Total liabilities	<u>5,446</u>	<u>-</u>	<u>106,880</u>	<u>-</u>	<u>1,320,438</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unavailable revenue - grants	-	-	-	-	664,970
Unavailable revenue - lease	-	-	-	-	5,422,721
Total deferred inflows of resources	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>6,087,691</u>
<b>FUND BALANCES</b>					
Restricted for:					
Judicial	-	-	-	-	587,951
Public safety	-	-	-	-	812,526
Public works	-	-	-	-	225,486
Capital outlay	630,055	338,688	4,460,823	3,886,941	9,653,471
Committed for:					
Building maintenance	-	-	-	-	2,687,785
Parking deck maintenance	-	-	-	-	273,000
Capital outlay	937,551	-	-	-	937,551
Unassigned	-	-	-	-	(463,972)
Total fund balances	<u>1,567,606</u>	<u>338,688</u>	<u>4,460,823</u>	<u>3,886,941</u>	<u>14,713,798</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 1,573,052</u>	<u>\$ 338,688</u>	<u>\$ 4,567,703</u>	<u>\$ 3,886,941</u>	<u>\$ 22,121,927</u>

# DOUGHERTY COUNTY, GEORGIA

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Special Revenue Funds				
	ADR Fund	Confiscated Assets Fund	Grant Fund	Lease Commercial Property Fund	Law Library Fund
<b>Revenues:</b>					
Intergovernmental	\$ -	\$ -	\$ 1,759,521	\$ -	\$ -
Fines and forfeitures	102,655	156,658	44,238	-	93,853
Interest income	-	2,205	-	539	160
Other revenues	-	-	217	86,900	12,349
Total revenues	102,655	158,863	1,803,976	87,439	106,362
<b>Expenditures:</b>					
Current:					
General government	-	-	-	-	-
Judicial	37,164	-	1,179,618	-	80,304
Public safety	-	163,487	28,212	-	-
Public works	-	-	-	-	-
Health and welfare	-	-	67,130	-	-
Culture and recreation	-	-	563,793	-	-
Housing and development	-	-	-	29,208	-
Capital outlay	-	-	-	-	-
Total expenditures	37,164	163,487	1,838,753	29,208	80,304
Excess (deficiency) of revenues over (under) expenditures	65,491	(4,624)	(34,777)	58,231	26,058
<b>Other financing sources:</b>					
Sale of assets	-	13,628	-	-	-
Transfers in	-	-	-	-	-
Total other financing sources	-	13,628	-	-	-
Net change in fund balances	65,491	9,004	(34,777)	58,231	26,058
<b>Fund balances (deficits), beginning of year</b>	37,850	795,698	42,601	214,769	266,645
<b>Fund balances (deficits), end of year</b>	\$ 103,341	\$ 804,702	\$ 7,824	\$ 273,000	\$ 292,703

Special Revenue Funds				Capital Projects Funds		
Drug Abuse Treatment Fund	Disaster Recovery Fund	Hazard Mitigation Fund	Economic Development Fund	CDBG Storm Recovery Fund	DHR Building Lease Fund	1995 One Percent Sales Tax Fund
\$ -	\$ -	\$ 404,405	\$ -	\$ 96,122	\$ -	\$ -
-	-	-	-	-	-	-
-	-	-	-	-	140,174	758
-	-	-	-	-	447,793	-
-	-	404,405	-	96,122	587,967	758
-	-	-	-	-	-	-
-	-	-	-	305,643	101,246	-
-	-	-	-	-	-	-
-	-	404,405	-	-	-	-
29,834	-	-	-	-	-	-
-	-	-	-	-	-	-
-	-	-	22,928	-	-	-
-	-	-	-	-	-	-
29,834	-	404,405	22,928	305,643	101,246	-
(29,834)	-	-	(22,928)	(209,521)	486,721	758
-	-	-	-	-	-	-
239,428	-	-	-	-	-	-
239,428	-	-	-	-	-	-
209,594	-	-	(22,928)	(209,521)	486,721	758
(17,687)	225,486	-	-	(231,523)	2,201,064	336,206
\$ 191,907	\$ 225,486	\$ -	\$ (22,928)	\$ (441,044)	\$ 2,687,785	\$ 336,964



# DOUGHERTY COUNTY, GEORGIA

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Capital Projects Funds				
	Capital Improvement Fund	2000 One Percent Sales Tax Fund	2005 One Percent Sales Tax Fund	2010 One Percent Sales Tax Fund	Total
<b>Revenues:</b>					
Intergovernmental	\$ -	\$ -	\$ -	\$ -	\$ 2,260,048
Fines and forfeitures	-	-	-	-	397,404
Interest income	26,508	760	10,026	9,697	190,827
Other revenues	-	-	-	-	547,259
Total revenues	26,508	760	10,026	9,697	3,395,538
<b>Expenditures:</b>					
Current:					
General government	-	-	-	-	406,889
Judicial	-	-	-	-	1,297,086
Public safety	-	-	-	-	191,699
Public works	-	-	-	-	404,405
Health and welfare	-	-	-	-	96,964
Culture and recreation	-	-	-	-	563,793
Housing and development	-	-	-	-	52,136
Capital outlay	98,986	-	176,451	615,556	890,993
Total expenditures	112,271	-	176,451	615,556	3,917,250
Excess (deficiency) of revenues over (under) expenditures	(85,763)	760	(166,425)	(605,859)	(521,712)
<b>Other financing sources:</b>					
Sale of assets	19,204	-	-	-	32,832
Transfers in	-	-	-	-	239,428
Total other financing sources	19,204	-	-	-	272,260
Net change in fund balances	(66,559)	760	(166,425)	(605,859)	(249,452)
<b>Fund balances (deficits), beginning of year</b>	1,634,165	337,928	4,627,248	4,492,800	14,963,250
<b>Fund balances (deficits), end of year</b>	\$ 1,567,606	\$ 338,688	\$ 4,460,823	\$ 3,886,941	\$ 14,713,798

## INTERNAL SERVICE FUNDS

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**Workers' Compensation Fund** is used to account for the accumulation of resources for future workers' compensation claims.

**Self-Insurance Fund** is used to account for the funding of self-insurance and payment of claims and judgments against the County.

**Risk Management Fund** is used to account for the funding of property insurance and payment of claims and judgments against the County.

# DOUGHERTY COUNTY, GEORGIA

## COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS JUNE 30, 2022

	Workers' Compensation Fund	Self- Insurance Fund	Risk Management Fund	Total
<b>ASSETS</b>				
<b>CURRENT ASSETS</b>				
Cash and cash equivalents	\$ 1,319,230	\$ 559,862	\$ 2,731,354	\$ 4,610,446
Investments	1,188,050	7,207	709,003	1,904,260
Accounts receivable, net of allowances	-	-	23,494	23,494
Prepaid expenses	-	-	6,745	6,745
Total current assets	<u>2,507,280</u>	<u>567,069</u>	<u>3,470,596</u>	<u>6,544,945</u>
<b>NON-CURRENT ASSETS</b>				
Capital assets:				
Depreciable, net of accumulated depreciation	-	68,036	-	68,036
Total non-current assets	<u>-</u>	<u>68,036</u>	<u>-</u>	<u>68,036</u>
Total assets	<u>2,507,280</u>	<u>635,105</u>	<u>3,470,596</u>	<u>6,612,981</u>
<b>LIABILITIES</b>				
<b>CURRENT LIABILITIES</b>				
Accounts payable	-	110,676	71,800	182,476
Accrued expenses	330,849	870,000	1,420,354	2,621,203
Due to other funds	-	1,168,507	-	1,168,507
Total current liabilities	<u>330,849</u>	<u>2,149,183</u>	<u>1,492,154</u>	<u>3,972,186</u>
Total liabilities	<u>330,849</u>	<u>2,149,183</u>	<u>1,492,154</u>	<u>3,972,186</u>
<b>NET POSITION</b>				
Investment in capital assets	-	68,036	-	68,036
Unrestricted	2,176,431	(1,582,114)	1,978,442	2,572,759
Total net position	<u>\$ 2,176,431</u>	<u>\$ (1,514,078)</u>	<u>\$ 1,978,442</u>	<u>\$ 2,640,795</u>

# DOUGHERTY COUNTY, GEORGIA

## COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Workers' Compensation Fund	Self- Insurance Fund	Risk Management Fund	Total
<b>OPERATING REVENUES</b>				
Charges for services	\$ 713,724	\$ 7,978,783	\$ 2,038,635	\$ 10,731,142
Miscellaneous	28,612	992,616	121,442	1,142,670
Total operating revenues	<u>742,336</u>	<u>8,971,399</u>	<u>2,160,077</u>	<u>11,873,812</u>
<b>OPERATING EXPENSES</b>				
Cost of sales and services	195,577	1,283,088	86,994	1,565,659
Claims	259,395	6,669,689	(281,586)	6,647,498
Insurance	85,777	1,763,917	1,019,130	2,868,824
Depreciation	-	18,555	-	18,555
Total operating expenses	<u>540,749</u>	<u>9,735,249</u>	<u>824,538</u>	<u>11,100,536</u>
Operating income (loss)	<u>201,587</u>	<u>(763,850)</u>	<u>1,335,539</u>	<u>773,276</u>
<b>NON-OPERATING INCOME</b>				
Interest income	3,531	104	2,081	5,716
Total non-operating income	<u>3,531</u>	<u>104</u>	<u>2,081</u>	<u>5,716</u>
Income (loss) before transfers	205,118	(763,746)	1,337,620	778,992
<b>TRANSFERS IN</b>	<u>-</u>	<u>1,500,000</u>	<u>-</u>	<u>1,500,000</u>
Change in net position	205,118	736,254	1,337,620	2,278,992
<b>NET POSITION, beginning of year</b>	<u>1,971,313</u>	<u>(2,250,332)</u>	<u>640,822</u>	<u>361,803</u>
<b>NET POSITION, end of year</b>	<u>\$ 2,176,431</u>	<u>\$ (1,514,078)</u>	<u>\$ 1,978,442</u>	<u>\$ 2,640,795</u>

# DOUGHERTY COUNTY, GEORGIA

## COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	Workers' Compensation Fund	Self- Insurance Fund	Risk Management Fund	Total
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>				
Receipts from customers and users	\$ 739,425	\$ 7,733,013	\$ 1,514,253	\$ 9,986,691
Payments to suppliers	(281,354)	(3,043,499)	(1,036,944)	(4,361,797)
Payments for insurance claims	(297,611)	(6,129,689)	(1,012,631)	(7,439,931)
Net cash provided by (used in) operating activities	160,460	(1,440,175)	(535,322)	(1,815,037)
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>				
Transfers from other funds	-	1,500,000	-	1,500,000
Net cash provided by noncapital financing activities	-	1,500,000	-	1,500,000
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>				
Purchase of investments	-	-	648,294	648,294
Sale of investments	499,985	499,933	-	999,918
Interest on investments	3,531	104	2,081	5,716
Net cash provided by investing activities	503,516	500,037	650,375	1,653,928
Net increase in cash and cash equivalents	663,976	559,862	115,053	1,338,891
<b>Cash and cash equivalents:</b>				
Beginning of year	655,254	-	2,616,301	3,271,555
End of year	\$ 1,319,230	\$ 559,862	\$ 2,731,354	\$ 4,610,446
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities</b>				
Operating income (loss)	\$ 201,587	\$ (763,850)	\$ 1,335,539	\$ 773,276
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation expense	-	18,555	-	18,555
Decrease in accounts receivable	-	11,804	186,109	197,913
Increase in due from other funds	-	-	(831,933)	(831,933)
Increase in accounts payable	-	3,506	69,180	72,686
Increase (decrease) in accrued expenses	(38,216)	540,000	(1,294,217)	(792,433)
Decrease in due to other funds	(2,911)	(1,250,190)	-	(1,253,101)
Net cash provided by (used in) operating activities	\$ 160,460	\$ (1,440,175)	\$ (535,322)	\$ (1,815,037)

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Project Description	Original Costs	Estimated Costs	Expenditures		
			Prior Years	Current Year	Total
<b><u>1995 REFERENDUM</u></b>					
City Street and Road Projects	\$ 10,000,000	\$ 10,075,000	\$ 10,074,999	\$ -	\$ 10,074,999
County Street and Road Projects	5,000,000	5,652,343	5,652,343	-	5,652,343
Water and Sewer Extensions	8,000,000	10,698,078	10,763,934	-	10,763,934
Storm Drainage Improvements	15,200,000	15,123,948	15,019,085	-	15,019,085
Recycling Program	1,500,000	500,000	444,846	-	444,846
Geographic Information System	1,000,000	1,063,717	1,063,717	-	1,063,717
City Fire Stations and Equipment	2,500,000	2,500,000	2,499,876	-	2,499,876
County Fire Stations and Equipment	1,000,000	1,070,574	1,071,538	-	1,071,538
West EMS Station	1,000,000	980,439	984,902	-	984,902
Community Policing Centers	1,500,000	1,543,054	1,539,140	-	1,539,140
Courtroom Addition	3,500,000	4,101,338	4,101,339	-	4,101,339
Emergency Operations Center	3,000,000	2,956,946	2,956,947	-	2,956,947
Downtown Improvements	2,500,000	8,213,104	8,846,618	-	8,846,618
Recreation Improvements	10,500,000	10,500,000	9,888,277	-	9,888,277
Agricultural Service Center	2,000,000	2,064,056	2,193,387	-	2,193,387
Industrial Speculative Building	750,000	750,000	350,313	-	350,313
Thronateeska Heritage Center	750,000	900,000	900,000	-	900,000
Third Floor Renovation	-	-	21,137	-	21,137
Mt. Zion Civil Rights Museum	750,000	793,839	793,839	-	793,839
Government Center Debt	3,500,000	4,088,662	4,088,662	-	4,088,662
Administration/Disparity Study	500,000	1,084,298	1,084,298	-	1,084,298
Contingency	-	2,333	-	-	-
Totals	\$ 74,450,000	\$ 84,661,729	\$ 84,339,197	\$ -	\$ 84,339,197

\*\*\* Estimated costs are not budgeted by project or in total. Projects are approved according to need at least annually.

(Continued)

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Project Description	Original Costs	Estimated Costs	Expenditures		
			Prior Years	Current Year	Total
<u>2000 REFERENDUM</u>					
Administrative	\$ 1,175,227	\$ 8,612,153	\$ 8,234,991	\$ -	\$ 8,234,991
Albany River Walk	6,000,000	6,405,000	6,532,479	-	6,532,479
Chehaw Park Improvements	700,000	700,000	680,611	-	680,611
City Debt Retirement	8,611,094	7,023,979	7,023,979	-	7,023,979
City Street Improvements	6,500,000	6,525,000	6,509,309	-	6,509,309
City Traffic Safety	725,000	725,000	724,999	-	724,999
County Water Extensions	600,000	655,548	655,548	-	655,548
County EMS Station	500,000	514,811	514,811	-	514,811
Hugh Mills Stadium	1,170,000	1,204,434	1,204,434	-	1,204,434
Thronateeska Heritage	500,000	500,000	500,000	-	500,000
Central Square	15,300,000	15,306,177	15,306,178	-	15,306,178
Economic Development	8,013,679	6,463,679	6,444,466	-	6,444,466
County Animal Shelter	700,000	780,000	835,298	-	835,298
City Law Enforcement Center	14,500,000	14,500,000	14,339,208	-	14,339,208
Storm Drainage Improvements	11,000,000	4,187,173	4,258,310	-	4,258,310
County Road Improvements	2,000,000	4,800,000	4,735,750	-	4,735,750
Public Safety GSP Building	500,000	536,179	536,179	-	536,179
City Fire Station	2,000,000	2,000,000	2,000,422	-	2,000,422
County Fire Equipment	500,000	500,000	529,728	-	529,728
Recreation Improvements	9,130,000	3,285,000	3,287,663	-	3,287,663
Albany First Tee Program	875,000	988,540	988,471	-	988,471
County Debt Retirement	30,000,000	30,000,000	30,131,767	-	30,131,767
Contingency	-	31,544	(31,766)	-	(31,766)
Totals	\$ 121,000,000	\$ 116,244,217	\$ 115,942,835	\$ -	\$ 115,942,835

(Continued)

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Project Description	Original Costs	Estimated Costs	Expenditures		
			Prior Years	Current Year	Total
<b><u>2005 REFERENDUM</u></b>					
Government Center Improvements	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000	\$ -	\$ 1,000,000
Judicial Building Improvements	2,000,000	2,185,000	2,206,435	15,401	2,221,836
Mental Health Building Improvements	1,400,000	1,115,000	1,645,252	-	1,645,252
Public Health Building Improvements	700,000	800,000	269,748	-	269,748
DOCO Jail Facility Improvements	3,825,000	3,825,000	3,824,100	-	3,824,100
EMS Headquarter Improvements	2,000,000	2,086,553	2,086,553	-	2,086,553
New Library and Library Improvements	6,000,000	6,400,000	6,726,489	-	6,726,489
County Police Building Improvements	140,000	140,000	136,437	-	136,437
County Fire Station Improvements	100,000	100,000	186,000	-	186,000
S.R. 133 Road Widening Project	400,000	-	-	-	-
County Roads, Streets and Bridges	1,186,800	2,294,872	4,659,556	6,850	4,666,406
County Sewer Extensions	1,000,000	1,150,000	331,840	-	331,840
New Public Works Facility	700,000	1,000,000	998,675	-	998,675
Election Equipment	100,000	160,000	161,326	-	161,326
Radium Springs Improvements	2,500,000	2,500,000	2,112,416	49,590	2,162,006
Tennis Court Facility	2,700,000	2,700,000	9,773	12,299	22,072
Gillionville Road Widening	1,800,000	500,000	213,644	-	213,644
Criminal Justice Information System	4,000,000	4,000,000	3,053,703	-	3,053,703
I.T. Equipment and Software	2,440,000	2,440,000	2,430,438	9,562	2,440,000
Greenspace Acquisition	535,000	535,000	519,475	-	519,475
Mule Barn Presentation	500,000	500,000	206,785	-	206,785
Museum of Art Relocation	3,000,000	9,773	9,773	82,749	92,522
Flint Rivercenter	1,000,000	1,030,312	1,030,312	-	1,030,312
Albany-Dougherty Payroll Development	3,000,000	3,000,000	2,485,745	-	2,485,745
Riverfront Projects	100,000	100,000	100,000	-	100,000
Administrative	300,000	300,000	175,637	-	175,637
City of Albany Projects	65,873,200	63,259,242	63,259,242	-	63,259,242
Totals	\$ 108,300,000	\$ 103,130,752	\$ 99,839,354	\$ 176,451	\$ 100,015,805

(Continued)



# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Project Description	Original Costs	Estimated Costs	Expenditures		
			Prior Years	Current Year	Total
<b><u>2010 REFERENDUM</u></b>					
Government Center Improvements	\$ 535,000	\$ 535,000	\$ 388,606	\$ -	\$ 388,606
Judicial Building Improvements	960,000	960,000	996,192	-	996,192
Central Square Complex Improvements	860,000	860,000	795,269	-	795,269
Mental Health Building Improvements	300,000	300,000	314,944	-	314,944
Public Health Building Improvements	450,000	450,000	425,212	-	425,212
DOCO Jail Facility Improvements	2,225,000	2,225,000	2,100,562	36,131	2,136,693
Library Buildings Improvements	5,785,000	5,785,000	5,342,522	1,721	5,344,243
EMS Stations Improvements	1,760,000	1,760,000	1,759,999	-	1,759,999
County Police Building Improvements	1,555,000	1,555,000	1,546,289	-	1,546,289
County Fire Stations Improvements	795,000	795,000	789,865	-	789,865
County Parks Improvements	810,000	810,000	1,136,022	286	1,136,308
Storm Drainage Improvements	4,300,000	4,300,000	3,180,936	234,076	3,415,012
County Road Improvements	6,000,000	6,000,000	5,641,688	312	5,642,000
Public Works Maintenance Shop Improvements	1,650,000	1,650,000	1,648,477	-	1,648,477
Landfill Improvements	1,000,000	1,000,000	629,000	-	629,000
Facilities Warehouse Improvements	240,000	240,000	611,000	67,229	678,229
Information Technology Equipment	985,000	985,000	654,564	275,801	930,365
Economic Development Improvements	2,350,000	2,350,000	-	-	-
Flint RiverQuarium Improvements	505,000	505,000	505,001	-	505,001
Hugh Mills Stadium Improvements	1,175,000	1,175,000	1,281,157	-	1,281,157
Thronateeska Heritage Center Improvements	640,000	640,000	642,990	-	642,990
Greenspace Acquisitions	400,000	400,000	188,934	-	188,934
City of Albany Projects	62,720,000	62,720,000	61,346,525	-	61,346,525
Totals	\$ 98,000,000	\$ 98,000,000	\$ 91,925,754	\$ 615,556	\$ 92,541,310

(Continued)

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES OF SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Project Description	Original Costs	Estimated Costs	Expenditures		
			Prior Years	Current Year	Total
<b><u>2016 REFERENDUM</u></b>					
County Fire Trucks and Equipment	\$ 1,240,000	\$ 1,240,000	\$ 1,196,857	\$ 469,682	\$ 1,666,539
County Fire Station Improvements/Equipment	500,000	500,000	713,554	30,055	743,609
EMS Ambulance and Equipment	2,125,000	2,125,000	929,363	407,501	1,336,864
EMS Station Improvements/Equipment	500,000	500,000	108,148	10,954	119,102
Sheriff's Department Vehicles/Equipment	925,000	925,000	606,535	89,862	696,397
County Police Vehicles/Equipment	1,360,000	1,360,000	1,560,958		1,560,958
County Police Building Impr/Equipment	550,000	550,000	28,601	12,492	41,093
Jail Improvements/Equipment	1,600,000	1,357,879	432,313	460,820	893,133
Upgrade 911 Communications System	1,408,000	1,408,000	598,604		598,604
Animal Control Shelter Impr/Equipment	100,000	100,000	166,621		166,621
County Department Vehicles	520,000	552,064	408,489	44,389	452,878
Roads, Streets, and Bridges/Equipment	5,000,000	5,461,056	1,796,548	676,133	2,472,681
Storm Drainage Improvements/Equipment	4,000,000	4,000,000	886,804	95,961	982,765
Government Center Impr/Equipment	2,200,000	2,500,000	474,129	9,427	483,556
Judicial Building Impr/Equipment	1,850,000	1,850,000	1,472,200	536,568	2,008,768
Central Square Complex Impr/Equipment	1,110,000	1,110,000	889,360	7,380	896,740
Riverfront Resource Center Improvements	800,000	800,000	206,744		206,744
Public Works Facilities Impr/Equipment	320,000	320,000	162,968	-	162,968
Facilities Mgmt Building Impr/Equipment	200,000	200,000	48,138	180,675	228,813
County Morgue	414,000	414,000	6,782		6,782
Water Extensions/Fire Protection Equipment	400,000	400,000	-		-
Elections Equipment	60,000	82,420	-	-	-
Aerial Mapping System	98,000	98,000	-		-
Information Technology Upgrades/Equipment	380,000	380,000	206,451	49,014	255,465
Library Improvements/Equipment	400,000	400,000	2,254,572	6,173	2,260,745
RiverQuarium Improvements	450,000	450,000	467,294		467,294
Thronateeska Improvements	300,000	300,000	43,648	-	43,648
Chehaw Park Improvements	135,000	135,000	135,000	-	135,000
Mental Health Facility Improvements	700,000	700,000	259,224	10,748	269,972
Public Health Facility Improvements	1,430,000	1,430,000	20,534	165,300	185,834
County Parks Improvements/Equipment	1,145,000	1,145,000	1,046,320	207,075	1,253,395
Hugh Mills Stadium Improvements/Equipment	330,000	330,000	76,737		76,737
Greenway Trails	750,000	750,000	833,506	137,299	970,805
City of Albany Projects	59,200,000	59,200,000	43,020,417	11,989,450	55,009,867
Totals	\$ 92,500,000	\$ 93,073,419	\$ 61,057,419	\$ 15,596,958	\$ 76,654,377

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES OF TRANSPORTATION SPECIAL PURPOSE LOCAL OPTION SALES TAX PROCEEDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

Project Description	Original Costs	Estimated Costs	Expenditures		
			Prior Years	Current Year	Total
Roadway Improvements	\$ 10,000,000	\$ 14,185,350	\$ 56,256	\$ 2,792,938	\$ 2,849,194
Alley Paving	3,500,000	3,449,650	910,877	926,128	1,837,005
Sidewalk Installation	1,400,000	1,400,000	-	14,766	14,766
Road Striping	1,000,000	1,500,000	16,950	51,934	68,884
Multi-Purpose Trails	7,000,000	7,000,000	-	295,591	295,591
Signage	500,000	-	-	-	-
Intersection Improvements	3,000,000	-	8,800	-	8,800
Totals	<u>\$ 26,400,000</u>	<u>\$ 27,535,000</u>	<u>\$ 992,883</u>	<u>\$ 4,081,357</u>	<u>\$ 5,074,240</u>

## CUSTODIAL FUNDS

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**Tax Commissioner – Tax and Tag Department** – This fund is used to account for all personal property and real property taxes collected and forwarded to the County and other government units.

The following custodial funds are used to account for fines, fees and other monies collected by the courts and remitted to other parties in accordance with court orders and state law:

**Clerk of Courts**  
**Probate Court**  
**Magistrate Court**  
**Juvenile Court**

**Sheriff** – This fund is used to account for collection of fees, proceeds from judicial sales, and cash bonds, which are disbursed to other agencies, the County, and individuals.

**Drug Squad Fund** – This fund is used to account for funds received from drug related arrests, which are disbursed to the County.

**Escrow Fund** – This fund is used to account for funds received on open cases. These funds will be disbursed as the cases are settled.

# DOUGHERTY COUNTY, GEORGIA

## COMBINING STATEMENT OF FIDUCIARY NET POSITION CUSTODIAL FUNDS JUNE 30, 2022

	<u>Tax and Tag Department</u>	<u>Clerk of Courts</u>	<u>Probate Court</u>	<u>Magistrate Court</u>
<b>ASSETS</b>				
Cash	\$ 2,388,385	\$ 1,680,328	\$ 178,842	\$ 64,699
Investments	-	-	-	-
Taxes receivable	<u>3,929,610</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total assets	<u>6,317,995</u>	<u>1,680,328</u>	<u>178,842</u>	<u>64,699</u>
<b>LIABILITIES</b>				
Due to others	1,055,523	96,864	2,044	60,748
Uncollected taxes	<u>3,929,610</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total liabilities	<u>4,985,133</u>	<u>96,864</u>	<u>2,044</u>	<u>60,748</u>
<b>NET POSITION</b>				
Restricted for individuals, organizations, and other governments	<u>\$ 1,332,862</u>	<u>\$ 1,583,464</u>	<u>\$ 176,798</u>	<u>\$ 3,951</u>

<b>Juvenile Court</b>	<b>Sheriff</b>	<b>Drug Squad</b>	<b>Escrow</b>	<b>Total</b>
\$ 739	\$ 722,662	\$ 91,625	\$ -	\$ 5,127,280
-	-	-	3,157	3,157
-	-	-	-	3,929,610
739	722,662	91,625	3,157	9,060,047
-	20,631	-	3,157	1,238,967
-	-	-	-	3,929,610
-	20,631	-	3,157	5,168,577
<u>\$ 739</u>	<u>\$ 702,031</u>	<u>\$ 91,625</u>	<u>\$ -</u>	<u>\$ 3,891,470</u>

# DOUGHERTY COUNTY, GEORGIA

## COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2022

	<b>Tax and Tag Department</b>	<b>Clerk of Courts</b>	<b>Probate Court</b>	<b>Magistrate Court</b>
<b>ADDITIONS</b>				
Taxes collected	\$ 82,768,563	\$ -	\$ -	\$ -
Fines and fees collected	-	3,237,579	74,598	850,535
Total additions	82,768,563	3,237,579	74,598	850,535
<b>DEDUCTIONS</b>				
Taxes disbursed	81,701,802	-	-	-
Fines and fees disbursed	-	2,954,267	57,142	856,184
Total deductions	81,701,802	2,954,267	57,142	856,184
Change in net position	1,066,761	283,312	17,456	(5,649)
<b>Net position, beginning of year, as restated</b>	266,101	1,300,152	159,342	9,600
<b>Net position, end of year</b>	<u>\$ 1,332,862</u>	<u>\$ 1,583,464</u>	<u>\$ 176,798</u>	<u>\$ 3,951</u>

<b>Juvenile Court</b>	<b>Sheriff</b>	<b>Drug Squad</b>	<b>Escrow</b>	<b>Total</b>
\$ -	\$ -	\$ -	\$ -	\$ 82,768,563
5,876	1,828,754	90,857	-	6,088,199
5,876	1,828,754	90,857	-	88,856,762
-	-	-	-	81,701,802
8,876	1,780,022	135,704	-	5,792,195
8,876	1,780,022	135,704	-	87,493,997
(3,000)	48,732	(44,847)	-	1,362,765
3,739	653,299	136,472	-	2,528,705
<u>\$ 739</u>	<u>\$ 702,031</u>	<u>\$ 91,625</u>	<u>\$ -</u>	<u>\$ 3,891,470</u>



## **COMPLIANCE SECTION**



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF  
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT  
AUDITING STANDARDS**

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**To the Board of Commissioners of  
Dougherty County, Georgia  
Albany, Georgia**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Dougherty County, Georgia (the "County"), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated January 23, 2024. Our report includes a reference to other auditors who audited the financial statements of the Dougherty County Health Department (the "Health Department"), as described in our report on the County's financial statements. This report does not include the results of other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Report Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we did identify certain deficiencies in internal control that we consider to be material weaknesses and a significant deficiency.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Schedule of Findings and Questioned Costs as items 2022-002 through 2022-005 to be material weaknesses.

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A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiency described in the accompanying Schedule of Findings and Questioned Costs as item 2022-001 to be a significant deficiency.

#### **Report Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Dougherty County, Georgia's Responses to the Findings**

*Government Auditing Standards* require the auditor to perform limited procedures on the County's responses to the findings identified in our audit and described in the accompanying Schedule of Findings and Questioned Costs. The County's responses were not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Mauldin & Jenkins, LLC*

Macon, Georgia  
January 23, 2024



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH  
MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE  
REQUIRED BY THE UNIFORM GUIDANCE**

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**To the Board of Commissioners of  
Dougherty County, Georgia  
Albany, Georgia**

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited Dougherty County, Georgia's (the "County's") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended June 30, 2022. The County's major federal programs are identified in the Summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs.

The County's basic financial statements include the operations of the Dougherty County Board of Health, which expended \$10,068,832 in federal awards which is not included in the County's schedule of expenditures of federal awards during the year ended June 30, 2022. Our audit, described below, did not include the operations of the Dougherty County Board of Health because the Dougherty County Board of Health engaged other auditors to perform an audit of compliance.

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2022.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the County's compliance with the compliance requirements referred to above.

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***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the County's federal programs.

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

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### Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit, we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that have not been identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Mauldin & Jenkins, LLC*

Macon, Georgia  
January 23, 2024

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2022

Federal Agency/ Pass-through Entity/Program Title	Federal AL Number	Agency or Pass-through Grantor's Number	Federal Expenditures
<b>U.S. Department of Justice</b>			
Passed-Through Georgia Criminal Justice Coordinating Council Victims of Crime Assistance Program ("VOCA")	16.582	C-21-8-001	\$ 114,075
	16.582	C-18-8-561	3,416
	16.582	B-50-8-128	17,952
	16.582	C-19-8-103	40,281
			<u>175,724</u>
Violence Against Women Formula Grant	16.588	W21-8-035	<u>19,467</u>
Edward Byrne Memorial Justice Assistance Grant GBI Multijurisdictional Drug Task Force	16.738	B20-8-017	<u>6,949</u>
<b>Total U.S. Department of Justice</b>			<u>202,140</u>
<b>U.S. Department of Housing and Urban Development</b>			
Passed-Through Georgia Department of Community Affairs CDBG Disaster Recovery Homeowner Rehab and Reconstruction Program	14.228	B-18-DP-13-0001	<u>305,644</u>
<b>Total U.S. Department of Housing and Urban Development</b>			<u>305,644</u>
<b>U.S. Department of Health and Human Services</b>			
Passed-Through Georgia Department of Human Services Child Support Enforcement	93.563	4270-401-00000093704	<u>49,328</u>
<b>Total U.S. Department of Health and Human Services</b>			<u>49,328</u>
<b>U.S. Department of Homeland Security</b>			
Hazard Mitigation Grant Program	97.039	4274 F57 S101	<u>404,405</u>
<b>Total U.S. Department of Homeland Security</b>			<u>404,405</u>
<b>U.S. Department of Commerce</b>			
Multi-purpose Trail EDA Grant	11.307	04-79-07595	<u>22,928</u>
<b>Total U.S. Department of Commerce</b>			<u>22,928</u>
<b>U.S. Department of Treasury</b>			
Passed-Through Georgia Office of Planning and Budget COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	PA-0053320	<u>6,383,260</u>
<b>Total U.S. Department of Treasury</b>			<u>6,383,260</u>
<b>Total Expenditures of Federal Awards</b>			<u><u>\$ 7,367,705</u></u>

# DOUGHERTY COUNTY, GEORGIA

## NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2022

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### **NOTE 1. BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of Dougherty County, Georgia (the "County") and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* ("Uniform Guidance"). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements.

### **NOTE 2. DE MINIMIS INDIRECT COST RATE**

The County did not utilize the 10% de minimis indirect cost rate for the year ended June 30, 2022 as permitted by the Uniform Guidance.

### **NOTE 3. NON-CASH AWARDS**

The County did not receive non-cash federal awards during the year ended June 30, 2022.

### **NOTE 4. SUBRECIPIENTS**

The County did not pass through federal funds to any subrecipients during the year ended June 30, 2022.



# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2022

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### SECTION I SUMMARY OF AUDITOR'S RESULTS

#### **Financial Statements**

Type of report the auditor issued on whether the financial  
statements audited were prepared in accordance with GAAP.

Unmodified

Internal control over financial reporting:  
Material weakness(es) identified?

  X   Yes        No

Significant deficiency(ies) identified?

  X   Yes        None Reported

Noncompliance material to financial statements noted?

       Yes   X   No

#### **Federal Awards**

Internal control over major federal programs:  
Material weakness(es) identified?

       Yes   X   No

Significant deficiency(ies) identified?

       Yes   X   None Reported

Type of auditor's report issued on compliance for  
major federal programs

Unmodified

Any audit findings disclosed that are required to be  
reported in accordance with 2 CFR 200.516(a)?

       Yes   X   No

Identification of major federal programs:

          CFDA Number            
21.027

Name of Federal Program or Cluster  
Department of Treasury  
COVID-19 Coronavirus State and  
Local Fiscal Recovery Funds

Dollar threshold used to distinguish between  
Type A and Type B programs:

\$750,000

Auditee qualified as low-risk auditee?

       Yes   X   No

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2022

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### SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS

#### 2022-001 Segregation of Duties

**Criteria:** Internal controls should be in place which provide reasonable assurance that an individual cannot misappropriate funds without such actions being detected during the normal course of business.

**Condition:** For the fiscal year ended June 30, 2022, we noted a lack of proper segregation of duties within several areas of Dougherty County, Georgia's operations, including the Clerk of Court, Probate Court, Sheriff's Office, and the County Finance Department. Examples of segregation of duties issues include:

- Cash receipts are handled by the same individual(s) who also opens the incoming mail, makes bank deposits, reconciles the bank accounts, and posts activity to the general ledger.
- Authorized check signers are not independent of voucher preparation and approval.
- NSF and similar cash items are investigated by employees that also maintain the chart of accounts, post journal entries, monitor suspense or clearing accounts, prepare deposits, and post receipts.
- Custody of checks after signature and before mailing is handled by an employee that is not independent of all payable, disbursing and receiving of cash, and other general ledger functions.
- Reconciliations are not made by someone who is independent of the cash receipt and disbursement functions.
- The billing department is not completely separate from the accounts receivable and collection functions.
- There is not a clear separation of duties between all receivable ledger clerks and the cash/cashier function.
- Recording and approval of credit adjustments and refunds is performed by individuals not independent of the cash handling, and other accounts receivable bookkeeping functions.
- The payroll is not subject to final approval before payment by someone who is independent of the payroll preparation function.
- Unclaimed paychecks are not returned to an employee that is not associated with the payroll function.
- Personnel in the payable function are not independent of the general ledger function.

**Context:** Several instances of overlapping duties were noted during interviews regarding internal control procedures.

**Effect:** Failure to properly segregate duties between recording, distribution, and reconciliation of accounts can lead to misappropriation of funds that is not detected during the normal course of business.

**Recommendation:** The duties of recording, distribution, and reconciliation of accounts should be segregated among employees.

**Auditee's Response:** We concur. We will work with staff to segregate duties and apply compensating controls to the extent possible.

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2022

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### SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS (CONTINUED)

#### 2022-002 Accounts Receivable and Revenue Recognition

**Criteria:** Generally accepted accounting principles require revenues to be recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. As part of these processes, the County should review all revenue transactions to determine reporting in the proper period.

**Condition:** During our audit, we noted several instances in which revenues and receivables were not properly reflected at June 30, 2022. Several adjustments were determined and required to be recorded during the audit process as follows:

- Adjustments in the General Fund to decrease receivables by \$658,656, decrease unavailable revenue by \$381,024, increase allowance for doubtful accounts by \$217,121, decrease due to other governments by \$155,081, and decrease revenues by \$339,672.
- Adjustments in the Special Tax District Fund to decrease receivables by \$33,727, decrease unavailable revenue by \$34,795, decrease allowance for doubtful accounts by \$8,025, and increase revenues by \$9,093.
- An adjustment in the ARPA Fund to increase unearned revenue and decrease revenue by \$2,158,951.
- An adjustment in the Solid Waste Fund to increase accounts receivable and revenues by \$249,073.
- An adjustment in the Hazard Mitigation Fund to increase due from other governments and grant revenues by \$382,158.

**Context:** We addressed the matter with the County to determine the appropriate steps to be taken so as to properly record revenue and receivable transactions for the year ended June 30, 2022.

**Effect:** The ultimate effect of the above condition is the potential for revenue and receivable balances to be misstated at June 30, 2022.

**Recommendation:** We recommend the County establish procedures to review all revenue transactions after year-end to determine the appropriate accounting treatment.

**Auditee's Response:** We concur with the finding. We will continue to review and improve policies and procedures with respect to the revenues and receivables during the year-end closeout.

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2022

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### SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS (CONTINUED)

#### 2022-003 Accounts Payable and Pooled Cash Closeout

**Criteria:** Generally accepted accounting principles require timely reporting of all current liabilities when goods have been received or services have been performed, regardless of the timing of related cash flows.

**Condition:** During our audit of accounts payable, we noted that the County did not properly adjust accounts payable for services performed or goods received in the fiscal year ended June 30, 2022, but not invoiced or paid until fiscal year 2022. The County also did not properly closeout and reconcile pooled cash in conjunction with accounts payable.

**Context:** We addressed the matter with the County to determine the appropriate adjustments to be made so as to properly record accounts payable and pooled cash at June 30, 2022.

**Effect:** Several adjustments were determined and required to be recorded during the audit process as follows:

- An adjustment in the General fund to decrease pooled cash by \$2,181,839, increase accounts payable by \$363,106, increase due to other governments by \$5,340, decrease expenditures by \$14,099, increase due from other funds by \$2,562,849, increase prepaid expenditures by \$54,162 and increase miscellaneous revenue by \$52,627.
- An adjustment in the TSPLOST Fund to increase pooled cash and accounts payable by \$87,844.
- An adjustment in the Solid Waste Fund to increase pooled cash by \$1,666,458, increase accounts payable by \$8,316, decrease due from other funds by \$1,665,524 and increase expenses by \$7,382.

**Recommendation:** We recommend all accounts payable and pooled cash accounts be reconciled in a timely manner to ensure all transactions are recorded in the proper period.

**Auditee's Response:** We concur with the finding. The County will reconcile accounts payable and pooled cash accounts in a timely manner to ensure all expenses/expenditures are reported in the proper period.

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2022

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### SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS (CONTINUED)

#### 2022-004 Excess or Unidentified Funds in Constitutional Officer Accounts

**Criteria:** Internal controls should be in place to ensure the fiduciary agents of the County are properly identifying all receipts to ensure collections are appropriately held for, or disbursed to, other agencies, including the County, as required by respective State regulations.

**Condition:** Internal controls were not sufficient to provide a detail of who funds held in the County's elected official's offices were owed to. Many of the offices are not performing monthly reconciliations of the cash balances to the subsidiary ledger listings of the pending liabilities and are building excess in these offices as these reconciliations have not been performed in prior years.

**Context:** During our testing of the County's various agency or fiduciary offices, we noted several instances where the office was able to provide the balance of the cash and other assets held by the office, but were unable to provide subsidiary ledgers to show who some of the funds are owed to or being held for. These included:

- The Clerk of Court's Office – Probation Account – \$49,924 of unidentified funds
- The Probate Court Office – Main Account – \$176,797 of unidentified funds
- The Sheriff's Office – Jail Inmate Account – \$104,346 of unidentified funds
- The Tax Director's Office – Main Account – \$1,332,862 of unidentified funds
- The Drug Squad – Main Account – \$90,625 of unidentified funds

**Effect:** A total of \$1,754,554 of assets held by the various County agency offices in a fiduciary capacity are unidentified and the party to whom the funds are owed is unknown.

**Recommendation:** We recommend the County begin immediately performing monthly reconciliations of the assets to subsidiary ledgers as part of the month-end reconciliation process. The offices should also go back through the past collections to identify and create subsidiary listings to support all known liabilities as of June 30, 2022. Any additional funds will need to be discussed with the County attorney as to possible resolution, including potentially turning funds over to the County's General Fund.

**Auditee's Response:** The County agrees with the recommendation and will work with each constitutional officer to ensure the unidentified balances are resolved. Management will discuss the resolution of unidentified funds with the County Attorney.

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2022

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### SECTION II FINANCIAL STATEMENT FINDINGS AND QUESTIONED COSTS (CONTINUED)

#### 2022-005 Restatement – Proper Recognition of Capital Assets

**Criteria:** Internal controls should be in place to ensure amounts reported for capital assets and related items are appropriate and properly valued and recorded in accordance with GAAP.

**Condition:** During the prior year, the County did not properly record general capital assets at the government-wide level.

**Context:** We addressed the matter with the County to determine the appropriate amounts to record as of and for the fiscal year ended June 30, 2021.

**Effect:** A prior period restatement was required to record capital assets (net of accumulated depreciation) and net position at the government-wide level as of June 30, 2021. This adjustment was as follows:

- Government-wide Level (governmental activities) – prior period restatement to increase capital assets and net position by \$2,750,344.

**Recommendation:** We recommend the County carefully review capital assets to ensure transactions are reported in accordance with GAAP.

**Auditee's Response:** The County agrees with the recommendation and will continue to review and improve policies and procedures in an effort to eliminate errors and identify deficiencies from both operational and financial perspectives.

### SECTION III FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None reported.

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF PRIOR YEAR FINDINGS FOR THE YEAR ENDED JUNE 30, 2022

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### 2021-001 Segregation of Duties

**Condition and Criteria:** For the fiscal year ended June 30, 2021, we noted a lack of proper segregation of duties within several areas of Dougherty County, Georgia's operations, including the Clerk of Court, Probate Court, Sheriff's Office and the County Finance Department. Internal controls should be in place to provide reasonable assurance that an individual cannot misappropriate funds without such actions being detected during the normal course of business.

**Status:** Unresolved - See 2022-001.

### 2021-002 Accounts Receivable and Revenue Recognition

**Criteria:** Generally accepted accounting principles require revenues to be recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. As part of these processes, the County should review all revenue transactions to determine reporting in the proper period.

**Condition:** During our audit, we noted several instances in which revenues and receivables were not properly reflected at June 30, 2021.

**Status:** Unresolved - See 2022-002.

### 2021-003 Accounts Payable and Expenditure Recognition

**Criteria:** Generally accepted accounting principles require timely reporting of all current liabilities when goods have been received or services have been performed, regardless of the timing of related cash flows.

**Condition:** During our audit of accounts payable and testing of subsequent disbursements, we noted that the County did not properly adjust accounts payable for goods received and services performed in the fiscal year ended June 30, 2021, but not invoiced or paid until fiscal year 2022.

**Status:** Unresolved - See 2022-003.

### 2021-004 Recording of Depreciation Expense – Solid Waste Fund

**Criteria:** Enterprise funds are reported using the economic resources measurement focus and the accrual basis of accounting. Therefore, capital assets and the related accumulated depreciation are included on the Statement of Net Position and the capital assets are depreciated using the straight-line method over the estimated useful life of the asset.

**Condition:** For the fiscal year ended June 30, 2021, the County did not properly record depreciation expense in the Solid Waste Fund.

**Status:** Resolved.

# DOUGHERTY COUNTY, GEORGIA

## SCHEDULE OF PRIOR YEAR FINDINGS FOR THE YEAR ENDED JUNE 30, 2022

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### **2021-005    Excess or Unidentified Funds in Constitutional Officer Accounts**

**Criteria:** Internal controls should be in place to ensure the fiduciary agents of the County are properly identifying all receipts to ensure collections are appropriately held for, or disbursed to, other agencies, including the County, as required by respective State regulations.

**Condition:** Internal controls were not sufficient to provide a detail of who funds held in the County's elected official's offices were owed to. Many of the offices are not performing monthly reconciliations of the cash balances to the subsidiary ledger listings of the pending liabilities and are building excess in these offices as these reconciliations have not been performed in prior years.

**Status:** Unresolved - See 2022-004.





**DOUGHERTY COUNTY BOARD OF COMMISSIONERS  
ADMINISTRATION**

Lorenzo L. Heard, *Chairman*  
Ed Newsome, *District 1*  
Victor Edwards, *District 2*  
Clinton Johnson, *District 3*  
Russell Gray, *Vice Chairman, District 4*  
Gloria Gaines, *District 5*  
Anthony Jones, *District 6*

Alex M. Shalishali, *County Attorney*

**MANAGEMENT'S CORRECTIVE ACTION PLAN  
FOR THE YEAR ENDED JUNE 30, 2022**

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**2022-001 Segregation of Duties**

***Name of the Contact Person Responsible for the Corrective Action Plan:*** Martha Hendley,  
Finance Director.

***Corrective Action Plan:*** The offices will continuously monitor and review their respective systems to evaluate and determine the most efficient and effective solution to properly segregate duties among recording, distribution, and reconciliation of accounts to provide reasonable assurance that an individual cannot misappropriate funds without being detected during the normal course of business. We will incorporate periodic reviews by County management officials to reinforce compliance. However, due to the limited number of County personnel available to perform these duties, complete segregation of duties will be difficult.

***Anticipated Completion Date:*** *Unknown*

**2022-002 Accounts Receivable and Revenue Recognition**

***Name of the Contact Person Responsible for the Corrective Action Plan:*** Martha Hendley,  
Finance Director.

***Corrective Action Plan:*** We concur with the finding. We will continue to review and improve policies and procedures with respect to the revenues and receivables during the year-end closeout.

***Anticipated Completion Date:*** *Unknown* – due to the limited number of County personnel available to perform these duties and the volume of work required, the completion date is unknown.



**DOUGHERTY COUNTY BOARD OF COMMISSIONERS  
ADMINISTRATION**

Lorenzo L. Heard, *Chairman*  
Ed Newsome, *District 1*  
Victor Edwards, *District 2*  
Clinton Johnson, *District 3*  
Russell Gray, *Vice Chairman, District 4*  
Gloria Gaines, *District 5*  
Anthony Jones, *District 6*

Alex M. Shalishali, *County Attorney*

**2022-003 Accounts Payable and Pooled Cash Closeout**

***Name of the Contact Person Responsible for the Corrective Action Plan:*** Martha Hendley,  
Finance Director.

***Corrective Action Plan:*** We concur with the finding. The County will reconcile accounts payable in a timely manner to ensure all expenses/expenditures are reported in the proper period.

***Anticipated Completion Date:*** June 30, 2024

**2022-004 Excess or Unidentified Funds in Constitutional Officer Accounts**

***Name of the Contact Person Responsible for the Corrective Action Plan:*** Martha Hendley,  
Finance Director.

***Corrective Action Plan:*** The County agrees with the recommendation and will work with each constitutional officer to ensure the unidentified balances are resolved. Management will discuss the resolution of unidentified funds with the County Attorney.

***Anticipated Completion Date:*** June 30, 2024

**2022-005 Restatement – Proper Recognition of Capital Assets**

***Name of the Contact Person Responsible for the Corrective Action Plan:*** Martha Hendley,  
Finance Director.

***Corrective Action Plan:*** The County agrees with the recommendation and will continue to review and improve policies and procedures in an effort to eliminate errors and identify deficiencies from both operational and financial perspectives.

***Anticipated Completion Date:*** June 30, 2023